Advanced Economic History

(Master PPD & APE) (EHESS & Paris School of Economics) Thomas Piketty Academic year 2018-2019

Lecture 10: Property Regimes and Political Systems in Historical Perspective (II):

Party Systems and Inequality in Electoral Democracies

(check <u>on line</u> for updated versions)

- Advanced Economic History (12 lectures): full syllabus here
- Lectures 1-8 and 11-12 are taught by E. Monnet/L. Kesztenbaum, F. Alvaredo, D. Cogneau and J. Bourdieu
- In lectures 9-10, I develop a long-run perspective on the joint evolution of property regimes and political systems.
- Lecture 9: Property Regimes & Political Systems in Historical Perspective (I): From Ternary Societies to Proprietary Societies (Wednesday November 28th 2018)
- Lecture 10: Property Regimes & Political Systems in Historical Perspective (II): Party Systems & Inequality in Electoral Democracies (Wednesday December 5th 2018)
- I assume you are familiar with the material presented in the "Introduction to Economic History" course. Students who have not taken this course (or need to refresh their memory) are encouraged to go through the syllabus and slides used in this course.

Property regimes & political systems in historical perspective

- Property regimes = set of legal and practical rules defining property rights: what can be owned or not, what are the rights of owners and non-owners, etc.
 E.g. slaves or serves? Private intellectural property or public property?
- **Political system** = set of rules defining political rights & the organization of governement: constitution, voting rights, judiciary vs executive, etc.
- In ancient societies, property rights & political rights were inextricably linked. Typically, local property owners also exert political, military and judicial power. Landlord = lord of the land... and lord of the people living on the land.
- In these lectures, I argue that property regimes and political systems are always inextricably linked (directly or indirectly), in ancient as well as in modern societies. E.g. in modern electoral democracies, the possibility to tax or redistribute property depends on constitutional rules (e.g. unanimity rule on taxation in the EU); there are different ways to define political equality; the « democratic » debate about inequality is partly determined by private money, party finance and media ownership; etc. etc.
- The idea of a complete demarcation between property rights and political rights, between economic institutions and political insitutitons, between economics and politics, between economic inequality and political equality, is an illusion.

→ The history of property regimes & political systems must be studied jointly

• Why are property regimes and political systems inextricably linked? Because in all societies, inequality needs to be politically justified.

I.e. all societies need a set of beliefs and discourses defining acceptable inequality.

In order to be effective, the dominant ideology of inequality needs to be embodied into political institutions and legal rules.

- Oldest justification of inequality (pre-modern societies): « ternary societies » Core beliefs = in order to function, each society needs to divide its population into three major social groups with different status, functions and legal rights:
- Nobility/rulers/warriors provide law and order
- Clergy/priests/intellectuals provide spiritual guidance
- Labourers/workers/Third Estate (Tiers Etat) provide labour
- The first two groups are both property owners and political rulers (temporal or spiritual): the legitimacy of their property is inextricably tied to the political and spiritual services they are supposed to provide to the entire community
- Multiple variants in Christian Europe, Hinduism, Islam, depending in particular on the various forms of religious ideology, family structures, forced labour, etc.

- In 15^c-18^c, the rise of centralized state power, education and enlightnment gradually destroys the basic justification of ternary societies
- E.g. if security services are provided by the centralized state and the police force/military, what's the use of the nobility? If intellectual guidance is provided by philosophers, scientists and universities, what's the use of the clergy?
- \rightarrow rise of « proprietary societies » in 18^c-19^c based upon a sharp demarcation between political and property rights, and upon a quasi-sacralization of private property
- Core beliefs: in order to avoid social chaos and permanent expropriation/ redistribution, strong protection of private property by centralized state is necessary (and sufficient)
- 20^c crisis of proprietary societies: inequality, communism, nationalism, colonialism

 \rightarrow post-communist, post-colonial societies; contested rise of mixed property & social state; complexe legacy of Soviet and Chinese communism; new forms of private property sacralization & proprietary ideology in 21^c: tax havens, philantropy; complex interaction between domestic and international dimension of rising inequality: return of class-based or identity-based political conflict?

• <u>Lecture 9: Property Regimes & Political Systems in Historical Perspective (I):</u> <u>From Ternary Societies to Proprietary Societies</u>

- The first lecture focuses on the transition from ternary societies (based upon functional political-religious-economic inequality: rulers-priests-workers) to proprietary societies (based upon a sharp demarcation between property rights and political rights) and their followers (including social-democratic, communist and post-communist societies).
- <u>Lecture 10: Property Regimes & Political Systems in Historical Perspective (II):</u> Party Systems & Inequality in Electoral Democracies

The second lecture studies the joint evolution of property/inequality regimes and party systems in electoral democracies. In particular, I stress the interaction between inequality dynamics and the structure of political cleavages and ideology (class-based vs identity-based).

Roadmap of Lecture 10

- <u>Why hasn't democracy slowed rising inequality?</u>
- <u>Classics on political parties and cleavage structures: Mitchels 1911, Duverger</u> <u>1951, Lipset-Rokkan 1967, and beyond</u>
- <u>Rising inequality and the changing structure of political conflict in Europe and</u> <u>the US: what do we really know about cleavage structures? why did left</u> <u>parties shift from worker parties to high-education parties?</u>
- <u>The US party system in historical perspective: race-class-race? Are class-based</u> <u>cleavages inherently unstable?</u>
- <u>Dynamics of party systems in emerging countries and new democracies: Latin</u> <u>America, Asia, Africa</u>

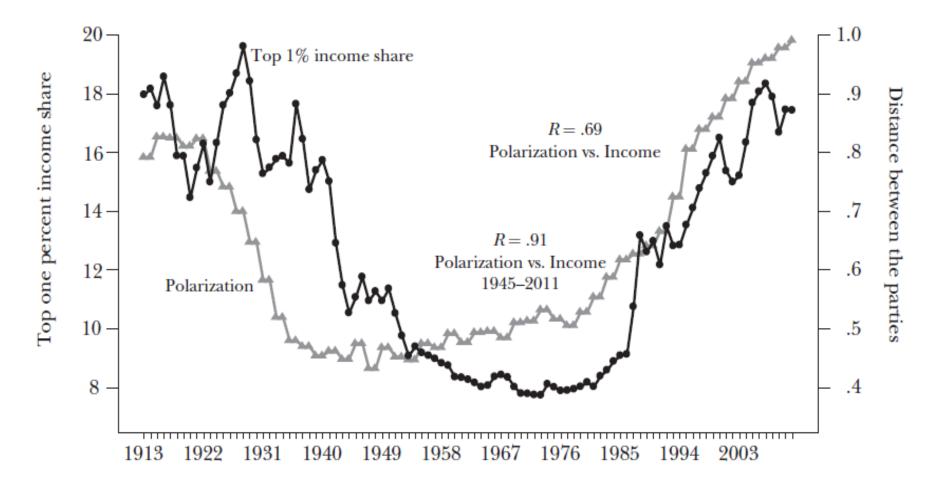
Why hasn't democracy slowed rising equality?

- Very optimistic view of democracy: universal suffrage brings political equality and should lead to economic equality. Unfortunately this does not seem to work.
- In particular, rising inequality in recent decades should have led to rising political demand for redistribution. In fact we seem to see the rise of identity-based political conflict rather than class-based political conflict. Explanations?
- Most obvious explanation: money can bring unequal political influence, and prevents redistributive response → without very strict rules on the financing of political campaigns, media ownership, political equality is an illusion
- Large US political science literature stressing the large role played by political finance
- See Hacker-Pierson, Winner-Take-All Politics: How Washington Made the Rich Richerand Turned Its Back on the Middle Class, 2010
- Gilens, Affluence and Influence: Economic Inequality and Political Power in America, 2012; « Testing Theories of American Politics: Elites, Interest Groups, and Average Citizens », <u>PoP 2014</u>
- Kuhner, Capitalism vs Democracy: Money in Politics and the Free Market Constitution, 2014

- Bonica-Rosenthal, « Why Hasn't Democracy Slowed Rising Inequality », JEP 2013; « The Wealth Elasticity of Political Contributions by the Forbes 4000 », WP 2015
- They stress the role played by political finance, and also by increased political polarization between democrats and republicans
- But stressing the role played by money in politics is not enough: inequality involves complex, multi-dimensional issues (property, education, income, identity, etc.): it is difficult to fit a consistent coalition and ideology into a single political party or policy platform
- It's not enough to blame the rich: sometime the pb also comes from the lack of a convincing egalitarian ideology and policy platform; one needs to better understand both inequality dynamics and party systems/ideological dynamics in order to account for the existence (or lack) of redistributive periods (e.g. post-WW2 vs today)

Figure 2

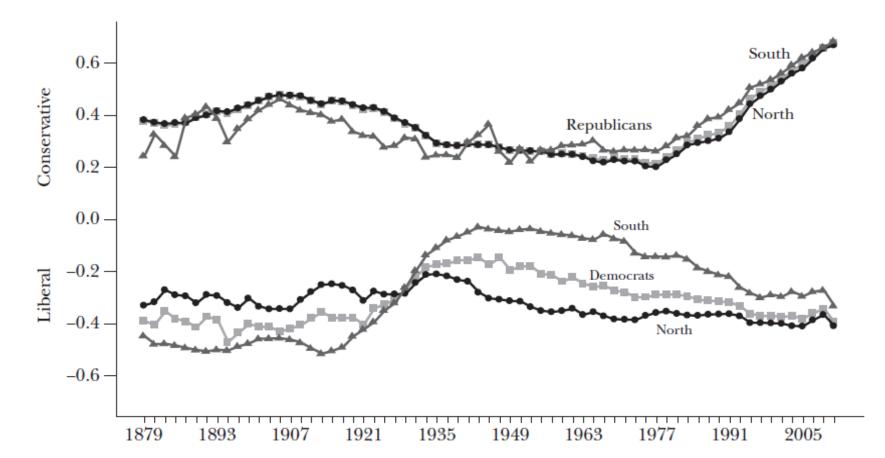
Top 1 Percent Income Share and Polarization in the US House of Representatives, 1913–2008



Source: Authors calculations using the polarization data described under Figure 1, and data on income from Piketty and Saez (2013).

Figure 1

Party Means on Liberal–Conservative Dimension for the US House of Representatives, 1879–2012



Source: Author's calculations using DW-NOMINATE scores of the liberal–conservative positions of members of Congress, which are based on roll call votes. For methodological details, see Poole and Rosenthal 1997; McCarty, Poole, and Rosenthal 1997; and Poole 2005.

- Bonica-Rosenthal: very relevant, but not enough: one needs to look in more detail at the changing structure of party electorate, ideology and policy platform
- Their notion of polarization is more a notion of party discipline (US parties might simply have converged toward European parties) than a notion of distance between parties' policy platforms (e.g. both democrats and republicans advocated limited tax progressivity since 1980s, as compared to 1930-1980)
- What do parties do, what are the main cleavages and ideological coalitions, which voters vote for which parties and why? Let's start with a number of classic studies on political parties

Michels (1911) – Political parties

 R. Mitchels (1876-1936), German sociologist/political scientist, who published in 1911 (in German) one of the first classic studies on political parties: *Political parties – A Sociological study of the oligarchic tendancies of modern democracy*

(updated version 1915 with a new chapter « Party life in wartime », « confirming my pessimistic conclusions »; Mitchels v. upset with Weber)

- In this book, Michels provide a disillusioned view of political parties (mostly the German SPD (*Sozialdemokratische Partei Deutschlands* = long the largest and most powerful socialist parties in Europe) and French and Italian socialist parties over the 1870-1910 period).
- In particular, he stresses the fact that they are unable to develop a truly democratic governance and that they are always controlled by the same opportunistic leaders (Bebel-Liebknecht SPD 1870-1900; many congress delegates 1893-1910 are not workers, and workers do not have control; French opportunist socialist MPs 1893)

- Universel suffrage won't lead to radical reduction in inequality, because parties are controlled by self-serving bureaucratic elites
- Very interesting, but too pessimistic and determinist: Michels failed to become SPD MP candidate in 1903, and ended up with Italian fascist party in 1924 (like Pareto)
- Very negative about all forms of organizations: negative about SPD when self-financed before introduction of parliamentary allowances for MPs in 1906 (too much party control); very negative about parl. allowances after they are introduced (MPs do it for money); very negative about US lower class corrupt leaders; etc.
- Lipset's preface to 1961 US edition: « Michels was the first to put the emphasis on the internal organization of political parties, and rightly so; but he forgot that other organizations can work better, e.g. US parties with primaries, etc. »

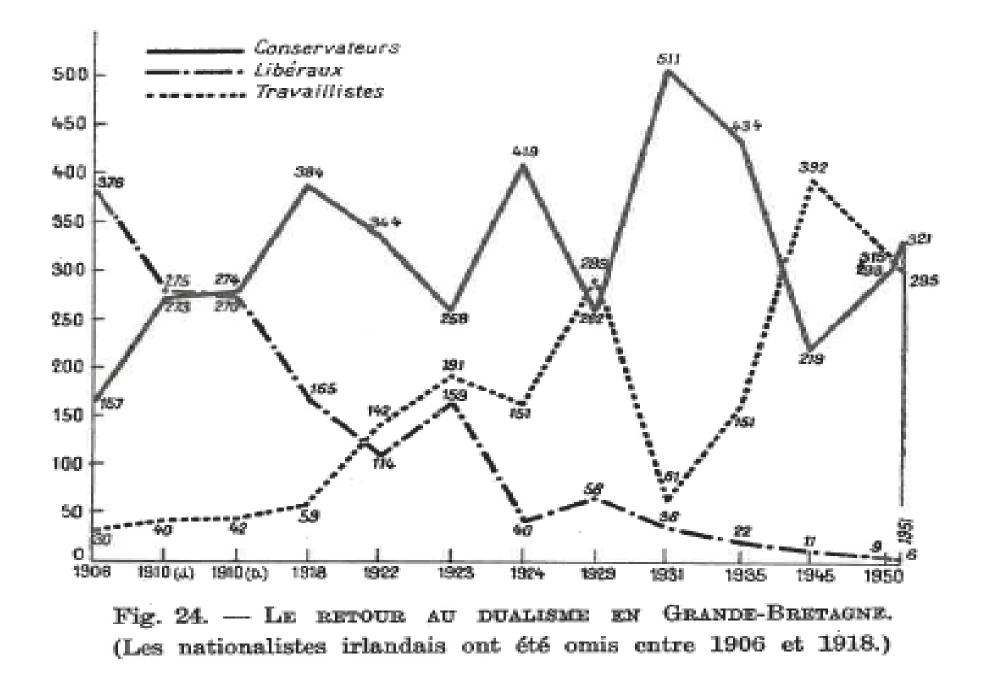
Duverger (1951) – Political parties

- M. Duverger (1917-2014), French political scientist/constitional lawyer, publishes in 1951 « Political parties » (in French) = first general synthesis on the origins and functionnings of political parties in Europe and the US (and a little bit in Latin America and Turkey)
- Famous « Duverger's law »:

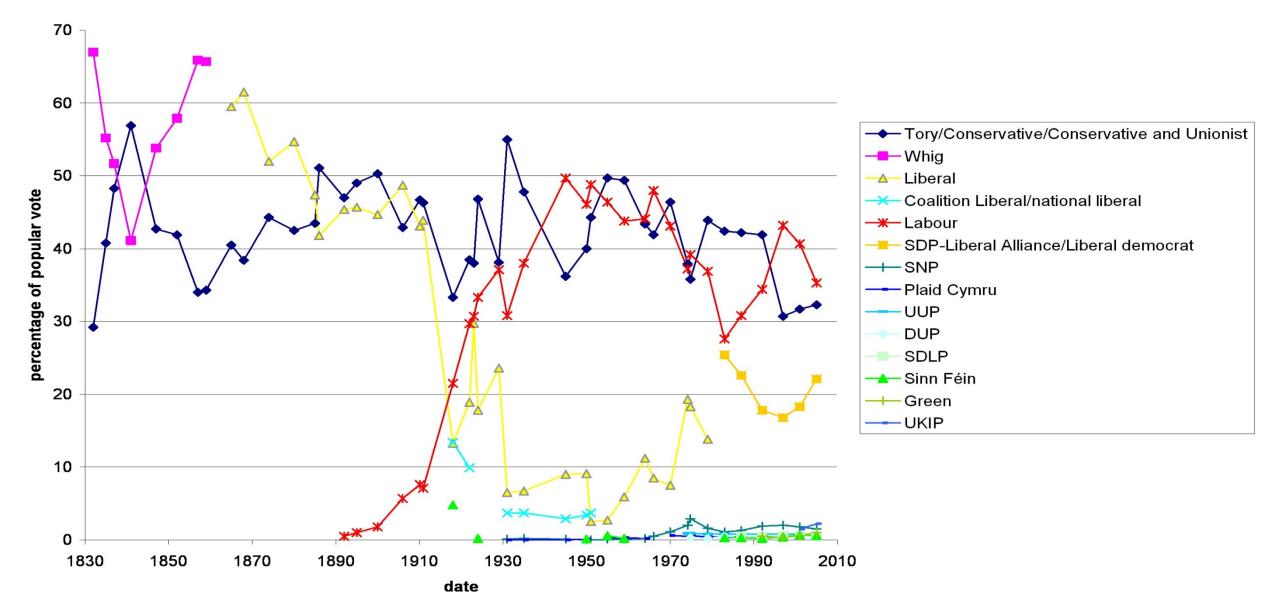
one-round plurality rule, single-member districts (UK, US) → two-party system two-round (France) or proportional (most of Europe) → multiple-party system

• This now seems obvious, but in the interwar period there was still the illusion that one could have a stable three-party system in the UK (Conservative, Liberal, Labour) (and in 19c there was limited suffrage) ; 1945-50 is really the first time when we see a clear return to a two-party system with the replacement of Liberal by Labour as the second party (+interesting US experiments with 2-round/PR)

→ party entry is possible in one-round systems, but it can take a very long time (half a century in the case of Labour Party 1900-1950); that being said, three-party system (Liberals, UKIP, etc.) can be more persistent than Duverger thought in 1951

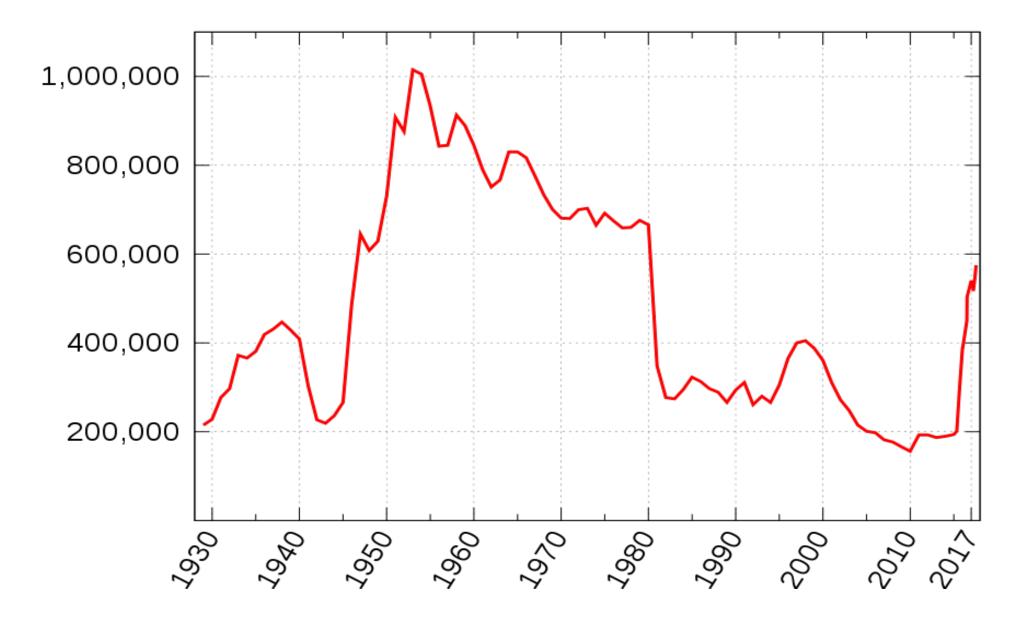


Popular vote by party in UK general elections, 1832-2005



- Enormous literature on electoral systems since Duverger 1951
- See e.g. A. Lijphard, *Electoral Systems and Party Systems A Study of 27 Democracies, 1945-1990,* OUP 1994
- But Duverger 1951 = a lot more than Duverger's law on electoral systems
- First systematic data collection on members and organization of political parties.
- UK Labour Party: 1.9m members 1913; 6.5m 1955 (inc. 1m individual memb. + 5.5m union memb.) = historical peak (>40% voters); huge fall after 1979; rebound 2015-17 0.6m indiv.memb.

Labour Party, Individual members (excl. Union members)



- German SPD: 1million members 1913; 0.6m 1955; 1m 1980; 0.5m 2017
- France PS: <0.1m members 1913; 0.3m 1945; 0.1m 1955; 0.1m 2017
- Why so few members in French parties?
- Duverger: unions were legalized relatively late in France (1900), much after universal suffrage (1792, 1848, 1871); political democracy ahead of social democracy in France; also, French Revolution was structurally hostile to corporations: proprietary ideology centered on individual property rights and voting rights; as a consequence, unions were suspicious with elections/parties
- But 0.5-1m members PCF 1945-80 (communist party): sharp divide PC vs PS in France
- ≠ Germany: sharp divide KPD vs SPD during interwar period (nov. 1932: despite 38% SPD-KPD vs 33% NSDP, both parties were unable to unite; 1918-19 anti-KPD/Spartakist repression with SPD-Zentrum in power, Ebert first German president 1919-1925) (equivalent Jules Moch interior ministry 1947-1948 France); but KPD became ruling SED party in East Germany after WW2, and was forbidden in W. Germany
 → end of the fight... until reunification (→ strong divide between SPD and Die Linke)

- To what extent do membership and internal party organization determine policy platforms?
- Classic argument about French PS: weaker historical link with union → more statist ideology than German SPD and British Labour. Maybe partly correct, but more complicated.
- German SPD (and Swedish social-democrats) invented co-determination (worker vote in company boards), and for a long time there was no diffusion to France (until recently). But there was no diffusion to Britain either, in spite of strong link with unions.
- Likely explanation: until 1970s-1980s, UK Labour party (like French PS) was very strongly attached to nationalisation as key policy objective (mixed economy model with continuous extension of public sector), so co-determination was viewed as weak (window-dressing); 1977 report with 2x+y proposal but not adopted (y = govt decisive vote).
- Same basic hostility in France: until 1970s-1980s, nationalisation was key to form a real left-wing programme (nationalisation more serious than « auto-gestion »!).
- So why was it different in Germany? See work by <u>Mc Gaughey 2014</u>. In the 1920s, SPD not really interested in co-determination (for the same reasons as in UK/France). But after nazi experience, German partition, big fights SPD vs KPD, etc., SPD in 1950s is suspicious of excessive state power, and prefers co-determination

→ complex interaction between party organization and party ideology/cleavage stucture (neglected in Mitchels-Duverger = the organizational viewpoint on parties and elections)

- Other exemple: UK Labour Party can be more statist than France PS in the case of NHS vs médecine libérale. French social model puts large role on unions, but with quasi-universal role to members and non-members (old anti-corporation attitude)
- The exemple of co-determination also raised the question of international ideological diffusion: sometime very slow.
- And sometime relatively fast like the creation of progressive income and inheritance taxes in late 19c early 20c. But even there it takes time (1870-1920) with large national variations: France very late because RF; Germany/Northern Europe wealth taxes and not others; France late comer 1980s, when ideological diffusion in the other direction had already started; resistance 1988, but not in 2017?
- If one looks at simple policy indicator like top income tax rate (or to a lesser extent top inheritance tax rate), one can see the importance of ideological diffusion: common evolutions across countries, and limited importance of domestic elections within a given sequence. E.g. in the US both republicans and democrats pick 70%-80% top income rates in 1940s-1970s, and both pick 30%-40% since 1990s-2000s: not really a rise in polarization (≠ Bonica-Rosenthal)

Lipset-Rokkan (1967) – Cleavage structures

- Lipset-Rokkan, « Cleavage structures, party systems and voter alignments: an introduction », in *Party systems and voter alignements: cross-national perspectives*, 1967
- Modern democracies are characterized by two major revolutions national and industrial – that have generared four main cleavages, with varying importance across countries: center vs periphery; state vs churches; agriculture vs manufacturing; workers vs employers/owners
- First party cleavage: tories vs whigs UK 1750, rural vs urban elites, local control vs centralized state; persisted until Labour replaced liberals/whigs in 1900-1950
- Key conflict in most European countries: role of state vs churches over education; complex confessional structure and relation to state formation have persistent impact on party systems: e.g. Netherlands on secular vs protestant vs catholic voters and parties.

- Weaker worker unity in countries with stronger opposition between state founders and churches: France, Italy, Spain (as opposed to UK, Germany, Netherlands, Sweden, etc.)
- After 1917, the fourth cleavage (workers vs employers/owners) becomes a highly divisive clevage about national-community-integration vs international-revolutionary-movement-integration
- → the complexity and multi-dimensionality of the cleavage structure, together with the highly divise aspect of the fourth cleavage 1917-1989, can explain why universal suffrage does not lead to a radical reduction in inequality

Main limitations:

(i) limited data on wealth vs income vs education vs other cleavages (no use of post-electoral survey)

(ii) almost no reference to racial cleavages, or to US parties in general (except to mention that permanent migration and mobility leads to less worker unity and less socialism in the US = very optimistic view of US specificity); very much Europe-centered, or even Northern-Europecentered (& 1950s-60s-centered)

Beyond Lipset-Rokkan: changing cleavages since 1970s-80s

- A. Pzreworski, J. Sprague, Paper Stones A history of electoral socialism, Univ. Chicago Press 1986
- Analysis of electoral strategy and performance of socialist/social-democratic/labour parties in Europe 1880-1980 (econometric time-series model)
- « Socialist parties were never able to reach a large absolute majority of votes: they first rose sharply (e.g. SPD vote 个 from 3% in 1880 to 35% in 1912), but then stabilised around 30-50% in 1950s-1970s. Why? »
- A.: « The working class (defined as manual wage-earners, i.e. excl. non-manual wage earners & self-empld) never made more than 30-50% of the electorate »;
- « The ideological discourse of socialist parties was so much centered on the working class (and the assumption that it will become hegemonic) that they were never able to reach to other voters without loosing working-class support » (parameter d/p>1 for FR-DE in their econometric time-series model)
- Trivial (and overly simplistic/pessimistic) but important: the key fact is that socialist parties were never able to attract the vote of poor self-employed (peasant or urban)
 = consequence of extreme anti-proprietary ideology

• S. Bornshier, Cleavage Politics and the Populist Right, Temple UP, 2010, chap.1

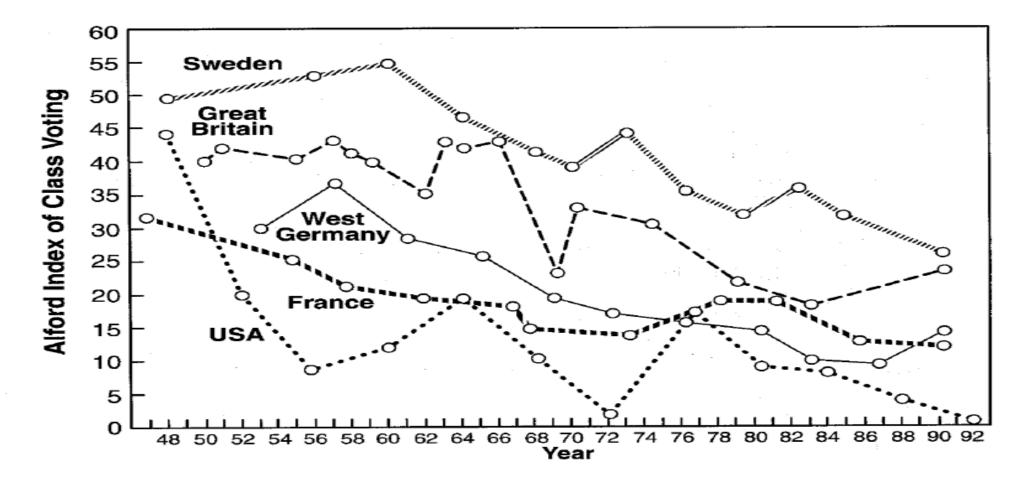
- The rise of universalist/liberal vs traditionalist/communitarian values since 1980s-1990s, following the rise of higher education, has created the conditions for a new cleavage dimension in the Lipset/Rokkan framework, and for the rise of the Populist Right
- Paradigmatic exemple= National Front (FN), France; but also Austria, Belgium, Denmark, Sweden, UK, and Germany 2017
- Q.: To what extent is this the rise of a new cleavage dimension (higher educ., globalisation, immigration), or the consequence of the fact that left-wing parties abandonned the poor-vs-rich redistribution dimension, and/or were unable to adapt it to the post-communist, post-colonial globalized economy?

- Alford index of class voting: % vote for left parties (social-democratic, socialist, labour parties) among « working class » (manual wage-earners, particularly manufacturing blue-collar workers), minus % vote for left parties among « middle class » (non-manual wage earners, self-employed)
- On the decline of « class voting » in all Western countries 1950-2000, see Inglehart-Norris 2016 « Trump, Brexit and the Rise of Populism »
- On the evolution of Alford indexes, see also S. Bartolini, *The Political mobilization* of the European Left 1860-1980. The class cleavage, CUP 2000.
 G. Evans, *The end of class politics? Class voting in comparative context*. OUP 2000

Pb: this notion of "class voting" and "working class" may correspond to a particular time period and ideology, but does not allow for systematic comparisons over time and across countries → one needs to analyze in a more systematic manner the changing structure of party electorate and cleavages

Alford index = (% left vote among working class (manual wage-earners)) - (% left vote among middle class (other voters))

Figure 7. The trend in social class voting in five Western Democracies, 1947-1992.



Source: Ronald Inglehart.1997. *Modernization and Postmodernization: Cultural, Economic and Political Change in 43 Societies.* Princeton: Princeton University Press. p255.

What do we really know about cleavage structures?

- Cleavage structures are complicated to study in a systematic manner: multidimensional, and limited data sources: we know very little
- Lots of political discourses/policy platforms produced by parties; but sometime vague and catch-all
- Looking at which social groups (by education, income, wealth etc.) vote for which parties can be a powerful way to recover real political cleavages between parties (at least as they are perceived by voters)
- Two main sources to study who votes for whom:
- **Post-electoral surveys**: exist since 1940s-1950s in US, France, UK, etc. (see also CSES consortium: dozens of countries, but limited time span)
- Localized election results: can be combined with with localized census or administrative or fiscal data → much longer time span (since 19c)

- See T. Piketty, « <u>Brahmin Left vs Merchant Richet: Rising inequality</u> and the changing structure of political conflict (Evidence from France, <u>Britain and the US (1948-2017)</u> », 2018
- Basic descriptive objective: establish consistent long-run series on the changing structure of party cleavages and electorates for France, US and UK 1948-2017
- More ambitious analytical objective: understanding the conditions leading (or not) to redistributive responses to inequality trends
- Gradual extension to more countries

• Why is rising inequality not leading to rising demand for redistribution?

- One possible explanation: globalisation & competitition between countries make vertical redistribution more difficult to organize.
 I.e. if the only thing the modern nation-state can do is to control borders, then unsurprisingly the political conflict will be entirely about border controls and immigration.
 - \rightarrow end of class-based redistributive politics, rise of identity-based conflict
- Certainly part of the explanation, but not enough: too mechanical. Nothing in globalization makes redistribution technically impossible.

- Unequal globalization is a choice: countries & governments choose to sign treaties with free trade/capital flows with no common redistributive taxation/regulation. So where do these choices come from? One needs to better understand the changing structure of political cleavages on inequality.
- Some (ruling) groups must believe that the system is working fine, and that the benefits of competition between countries outweigh the costs.
- I.e., all in all, maybe both the Brahmin left and the Merchant right are happy with globalization as it currently works and with rising inequality.

- More generally, the pb with the median-voter model of elections is that it is far too simplistic and mechanical: politics is about ideas and beliefs systems, not simply about conflicting interests and poor vs rich.
- History of inequality is political and ideological. E.g. the history of progressive taxation in 20c involves sharp ideological reversals, unexpected political bifurcations, and unstable institutional tinkering
- → in order to analyze the future of redistribution, one first needs to better understand the changing multi-dimensional structure of politicalideological conflict about inequality & redistribution: we know very little
- In « <u>Brahmin Left vs Merchant Right: Rising Inequality and the Changing</u> <u>Structure of Political Conflict</u> », I build long-run series on changing political cleavages in order to make some (limited) progress in this direction
- (see piketty.pse.ens.fr/conflict)

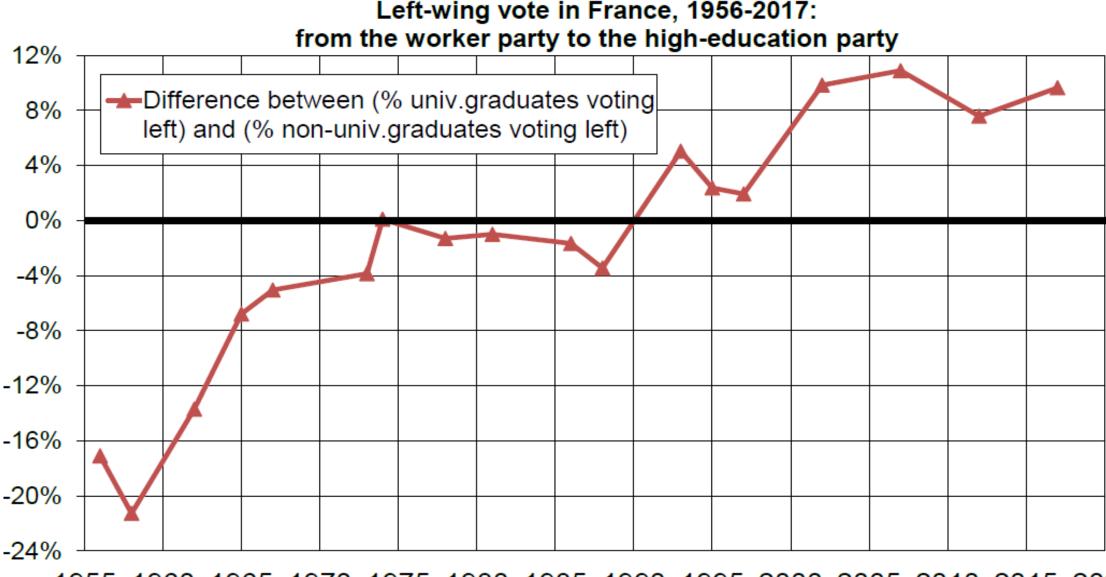
What I do in this research

- Main contribution is empirical/historical
- I construct long-run series on the changing structure of the electorate, i.e. who votes for which parties depending on different dimensions of inequality: income vs wealth vs education (also age, gender, religion, origins, etc.)
- Main data sources: (1) post-electoral surveys (available since 1940s-1950s);
 (2) local-level election results matched with census & other data (since 1800s)
- Today I present results for France-US-Britain 1948-2017 (post-electoral surveys)
- Currently being extended to Germany, Spain, Japan, Brasil, India, Poland, etc.
- Secondary contribution is theoretical: I present simple two-dimensional models of inequality, beliefs & redistribution (domestic vs external inequality; inequality in education vs inequality in wealth) which can help interpret these findings

Main empirical finding: the rise of multiple-elite politics

- In the 1950s-60s, the vote for left-wing (labour-socialist-democratic) parties in France-UK-US used to be associated with lower education & lower income voters: class-based political conflict (→ redistributive policies)
- It has gradually become associated since 1970s-80s with higher education voters, giving rise since 1990s-2000s to a multiple-elite party system: high-education elites vote left, while high-income/high-wealth elites vote right.
 I.e. intellectual elite (Brahmin left) vs business elite (Merchant right).
 - Can explain why redistributive issues have become less central.
 - Other groups might feel left behind \rightarrow rise of populism?

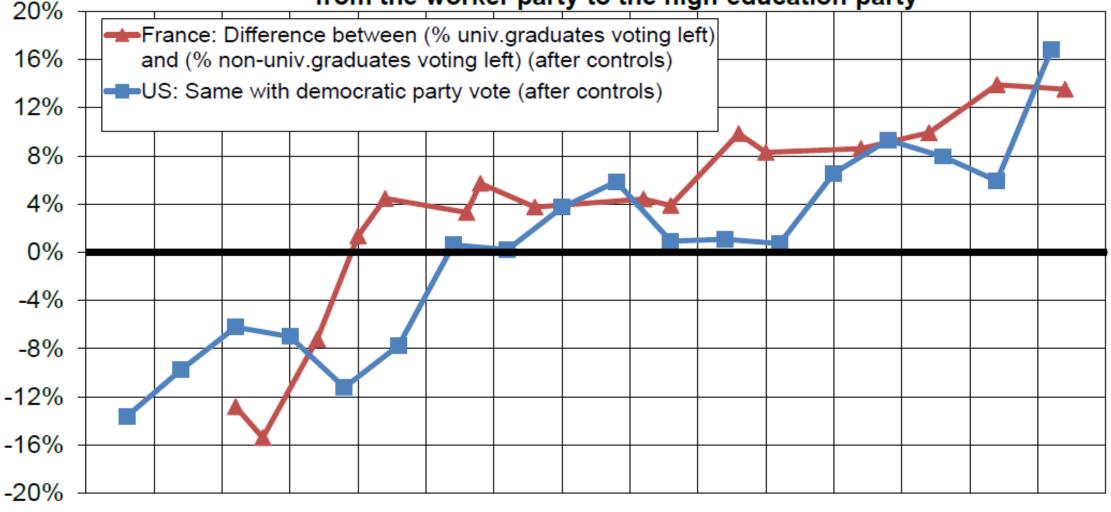
This evolution corresponds to a gradual decomposition of the postwar party system and opens up many uncertain possibilities for the future



1955 1960 1965 1970 1975 1980 1985 1990 1995 2000 2005 2010 2015 2020

Source: author's computations using French post-electoral surveys 1956-2017 (see piketty.pse.ens.fr/conflict) Reading: in 1956, left-wing parties (SFIO-PS, PCF, Rad., various left ,green, extreme-left) obtain a score that is 17 points lower among university graduates than among non-university graduates; in 2012, their score is 8 points higher among graduates.

Voting for left-wing & democratic parties in France and the US, 1948-2017: from the worker party to the high-education party

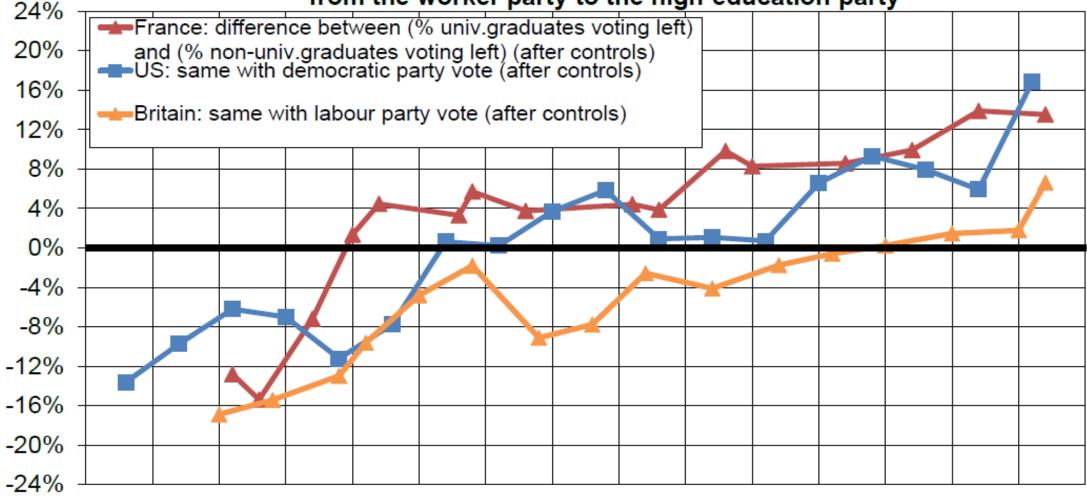


1945 1950 1955 1960 1965 1970 1975 1980 1985 1990 1995 2000 2005 2010 2015 2020

Source: author's computations using French and US post-electoral surveys 1948-2017 (see piketty.pse.ens.fr/conflict) Reading: in 1956, left-wing parties (SFIO-PS, PC, Rad., green, extr.-left) obtain a score that is 14 points lower among university graduates than among non-university graduates in France; in 2012, their score is 13 points higher among university graduates (after controls for age, sex, income, wealth, father's occupation). The evolution is similar for the democratic vote in the US.

Voting for left-wing & democratic parties in France, Britain, US 1948-2017:

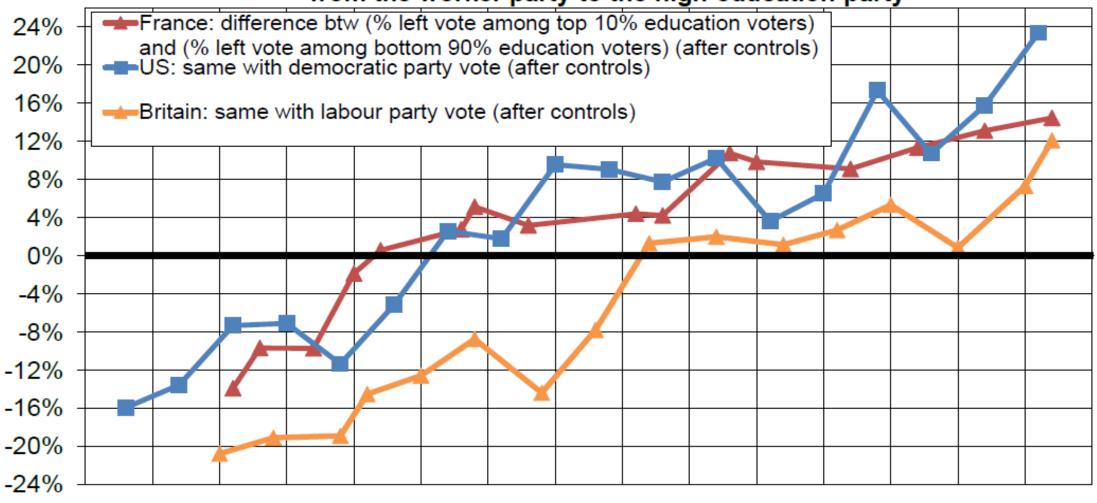




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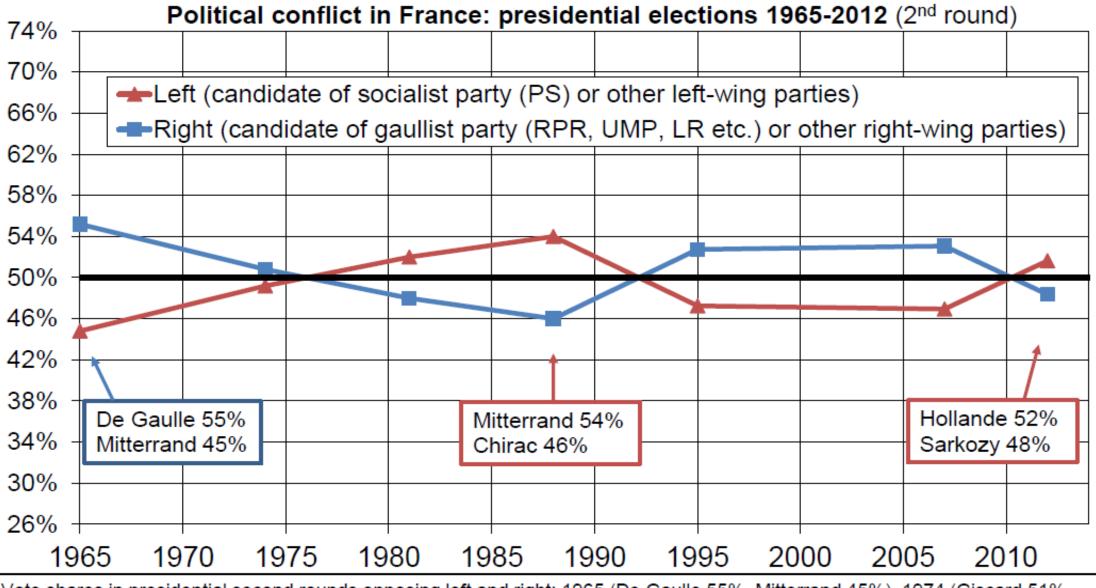


1945 1950 1955 1960 1965 1970 1975 1980 1985 1990 1995 2000 2005 2010 2015 2020

Source: author's computations using French, US and British post-electoral surveys 1948-2017 (see piketty.pse.ens.fr/conflict) Reading: in 1956, left parties (SFIO-PS, PC, Rad., etc.) obtain a score that is 14 points lower among top 10% education voters than among bottom 90% education voters in France; in 2012, their score is 13 points higher among top 10% educ.voters (after controls for age, sex, income, wealth, father's occupation). The evolution is similar for democratic vote in the US and labour vote in Britain.

Evidence from France

- Long tradition of post-electoral surveys: 1958, 1962, 1967, 1968, 1973, 1974, 1978, 1981, 1988, 1995, 1997, 2002, 2007, 2012, 2017
- Typically about 4000 observations/survey, with dozens of questions on income/education/wealth (& religion/foreign origins in recent surveys)
- Micro-files are available for most surveys
- I start by presenting results on changing voting patterns by education, then income, then wealth, and finally religion/foreign origins



Vote shares in presidential second rounds opposing left and right: 1965 (De Gaulle 55%, Mitterrand 45%), 1974 (Giscard 51%, Mitterrand 49%), 1981 (Mitterrand 52%, Giscard 48%), 1988 (Mitterrand 54%, Chirac 46%), 1995 (Chirac 53%, Jospin 47%), 2007 (Sarkozy 53%, Royal 47%), 2012 (Hollande 52%, Sarkozy 48%). Other second rounds (opposing right, extreme-right and center) were not represented here:1969 (Pompidou 58%, Poher 42%), 2002 (Chirac 82%, Le Pen 18%), 2017 (Macron 66%, Le Pen 34%). Source: see piketty.pse.ens.fr/conflict.

Political conflict in France: legislative elections 1946-2017 (1st round) 74% 70% Left (SFIO-PS (socialist party), PCF, Rad., various left, greens, extreme-left) 66% Right (MRP, CNIP, UNR, RPR, UDF, UMP, LR, various right, FN, extreme-right) 62% 58% 54% 50% 46% 42% 38% 34% 30% 26% 1945 1950 1955 1960 1965 1970 1975 1980 1985 1990 1995 2000 2005 2010 2015 2020 Vote shares in legislative elections 1956-2017 (1st round), excluding other parties (regionalists, etc.). The vote share obtained in 2017 by centrist LRM-Modem alliance (32%) was split 50-50 between center-right and center-left.

Source: see piketty.pse.ens.fr/conflict.

- Key finding: reversal of the education cleavage
- Complete reversal of education gradient over 1956-2017 period. At the beginning of the period, the more educated, the more right-wing. At the end of the period, the more educated, the more left-wing.

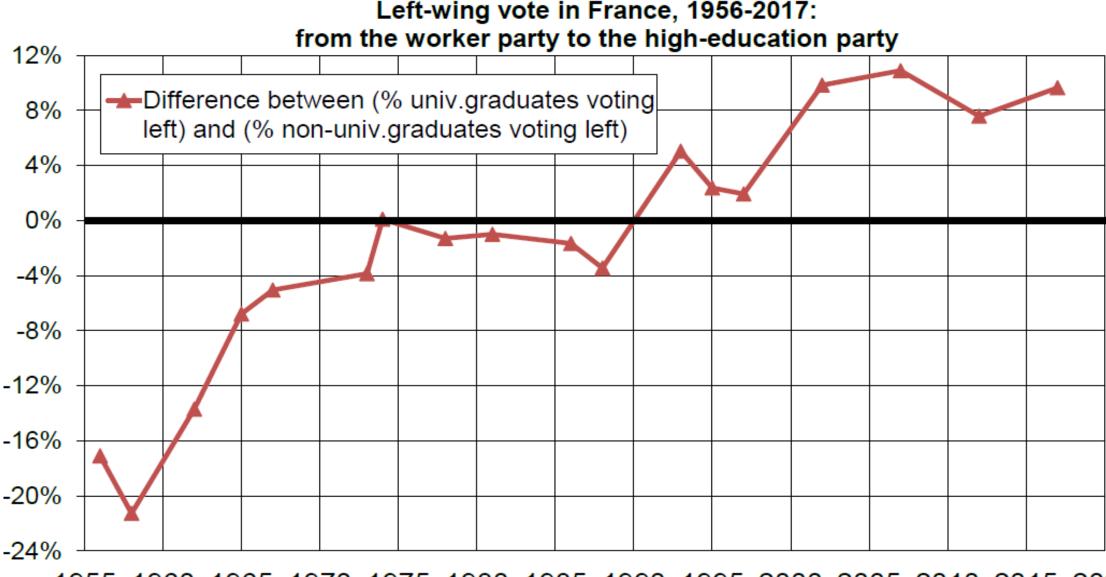
• Highly significant. Robust to controls.

- left_{it} = α + β_t higheduc_{it} + γ_{ct} c_{it} + ε_{it}
- left_{it} = 1 if left-wing vote, 0 if right-wing vote

higheduc_{it} = 1 if higher education degree, 0 otherwise

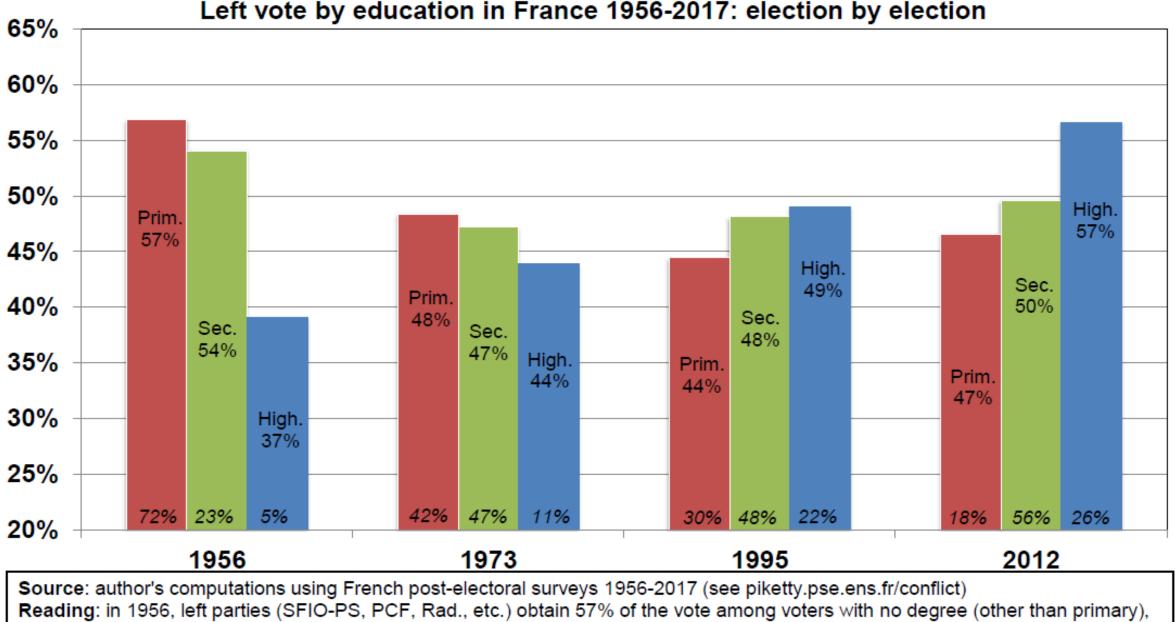
c_{it} = control variables (age, sex, family situation, income, wealth, father's occupation, etc.)

- With no controls: $\beta_t = E(left_{it}=1, higheduc_{it}=1) E(left_{it}=1, higheduc_{it}=0)$
- Gradually adding the control variables: no impact on trend (level is affected, not the trend)

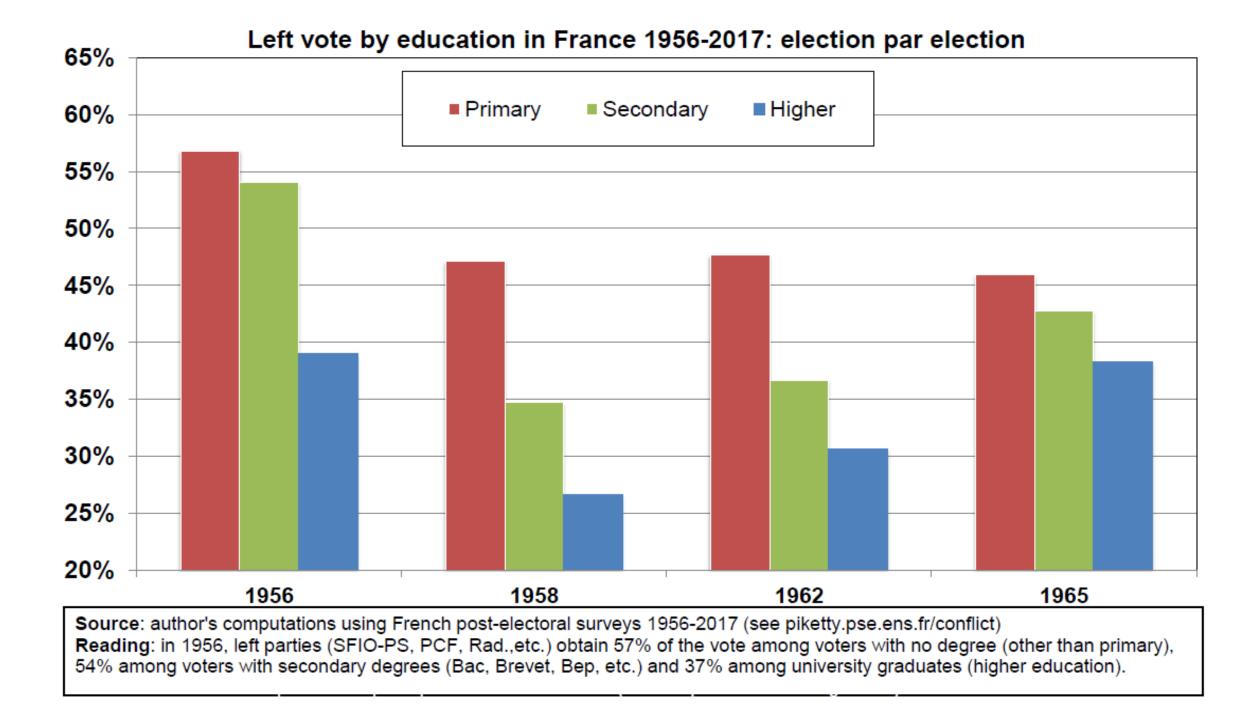


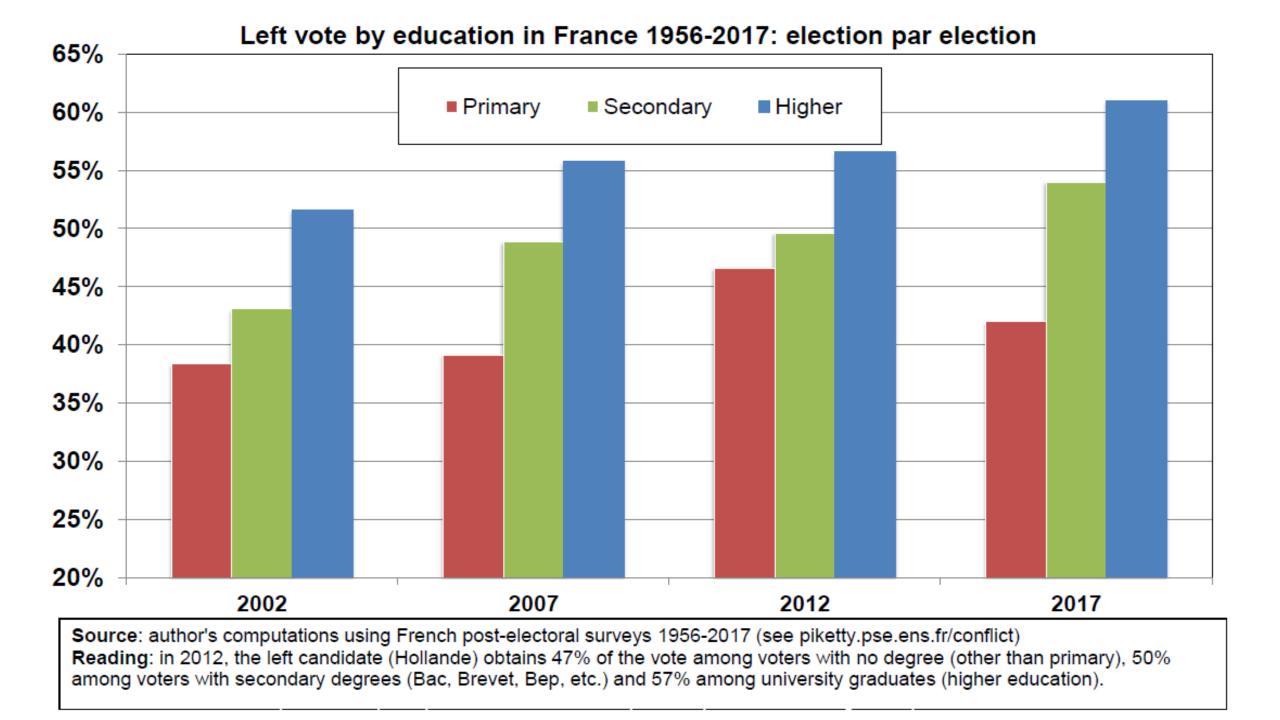
1955 1960 1965 1970 1975 1980 1985 1990 1995 2000 2005 2010 2015 2020

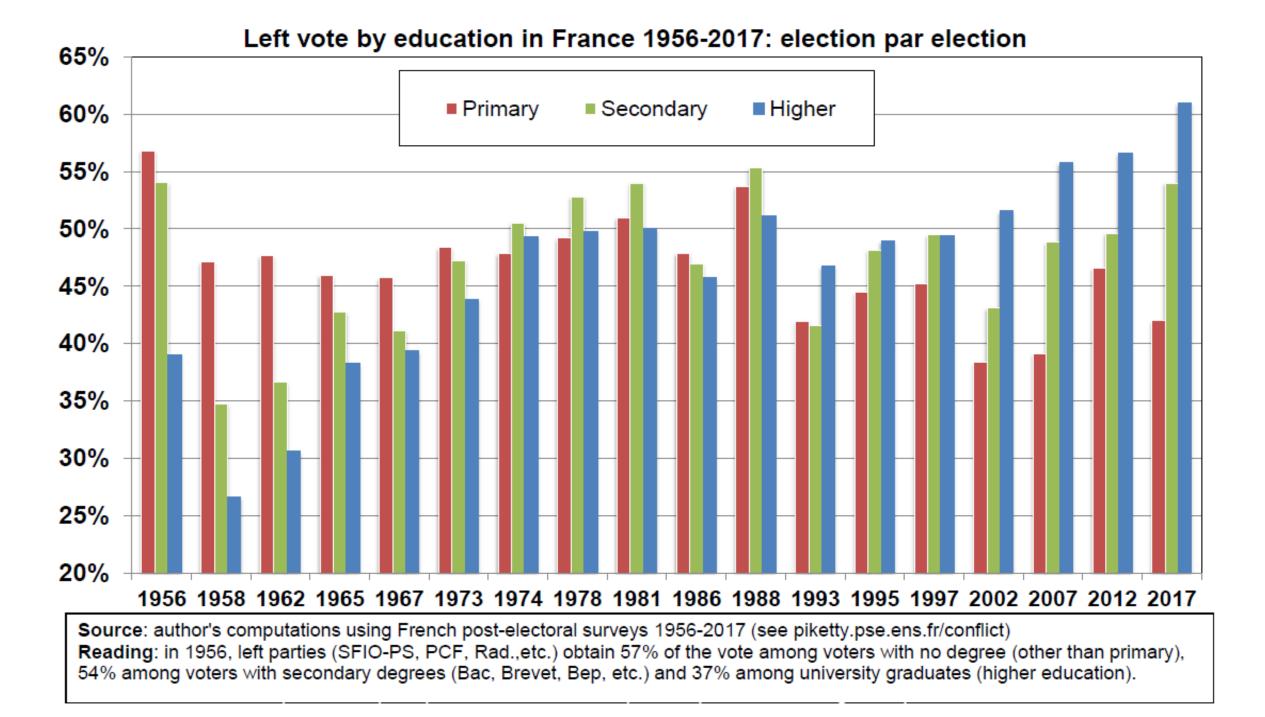
Source: author's computations using French post-electoral surveys 1956-2017 (see piketty.pse.ens.fr/conflict) Reading: in 1956, left-wing parties (SFIO-PS, PCF, Rad., various left ,green, extreme-left) obtain a score that is 17 points lower among university graduates than among non-university graduates; in 2012, their score is 8 points higher among graduates.

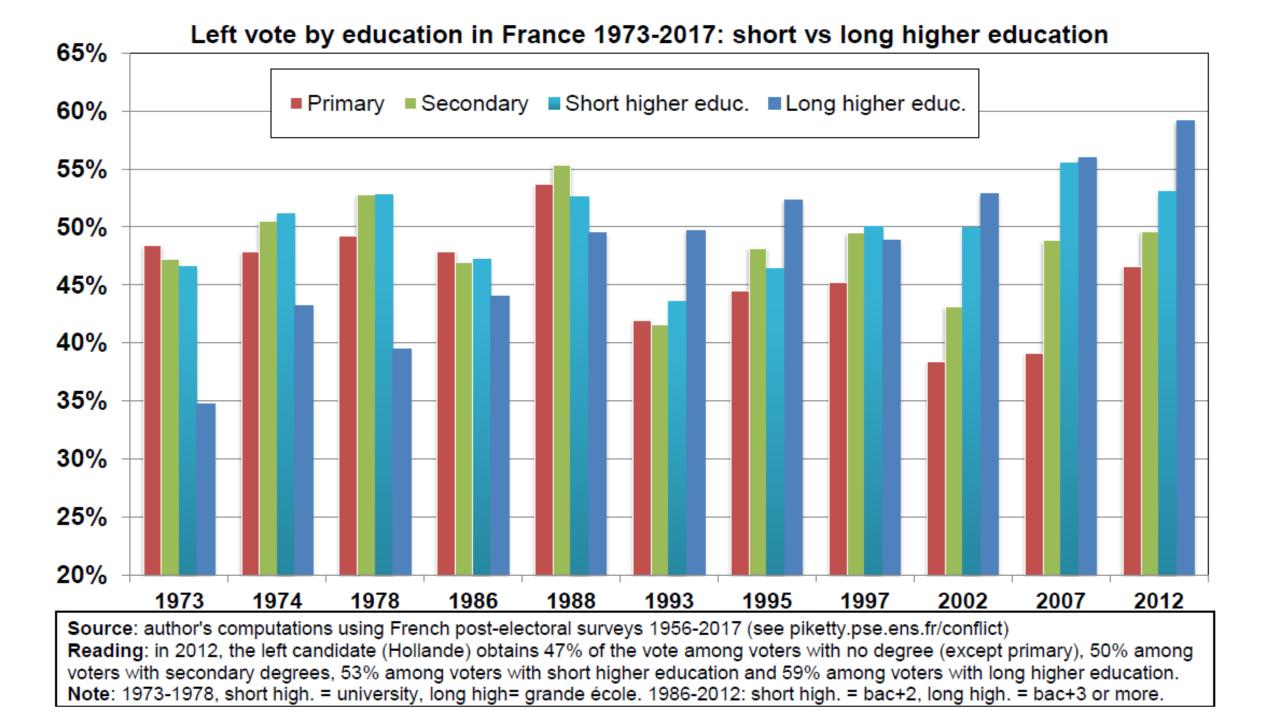


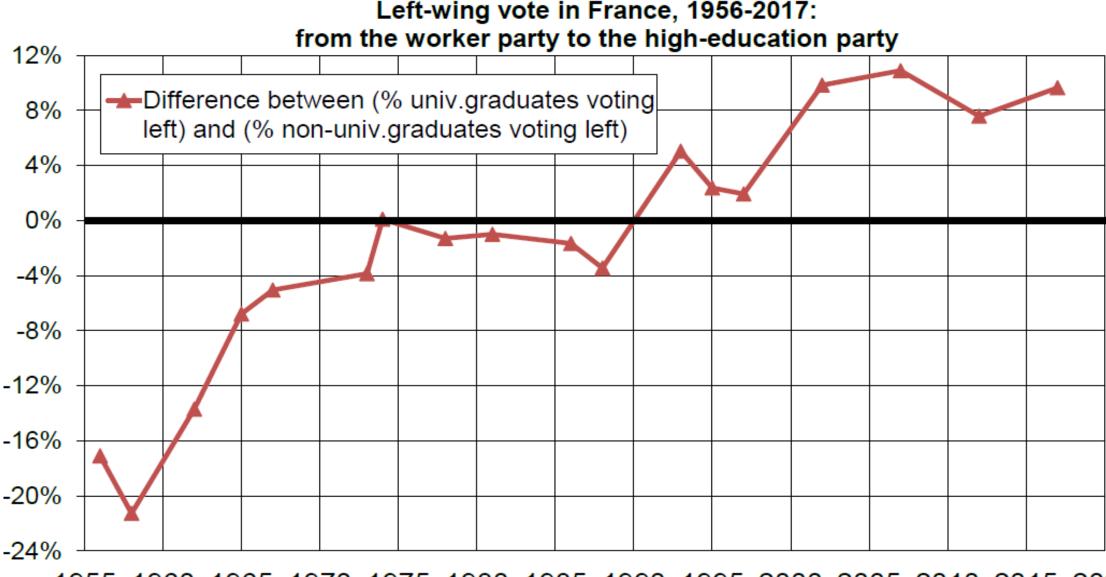
Reading: in 1956, left parties (SFIO-PS, PCF, Rad., etc.) obtain 57% of the vote among voters with no degree (other than primary 54% among voters with secondary degrees (Bac, Brevet, Bep, etc.) and 37% among university graduates (higher education). In 2012, the left candidate (Hollande) obtains 47% of the vote among voters with no degree and 57% among university graduates.





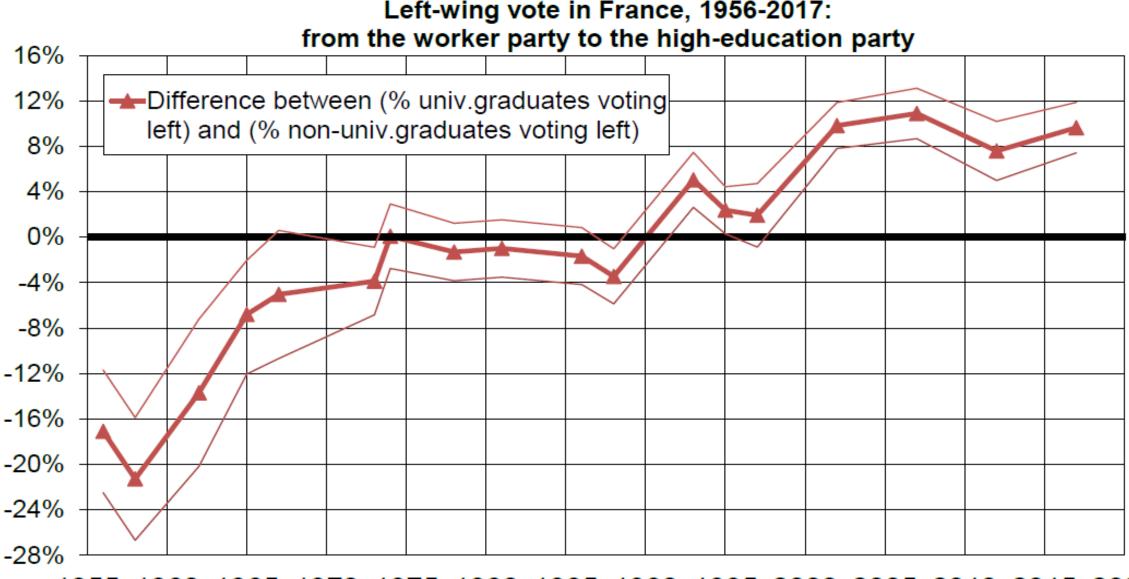






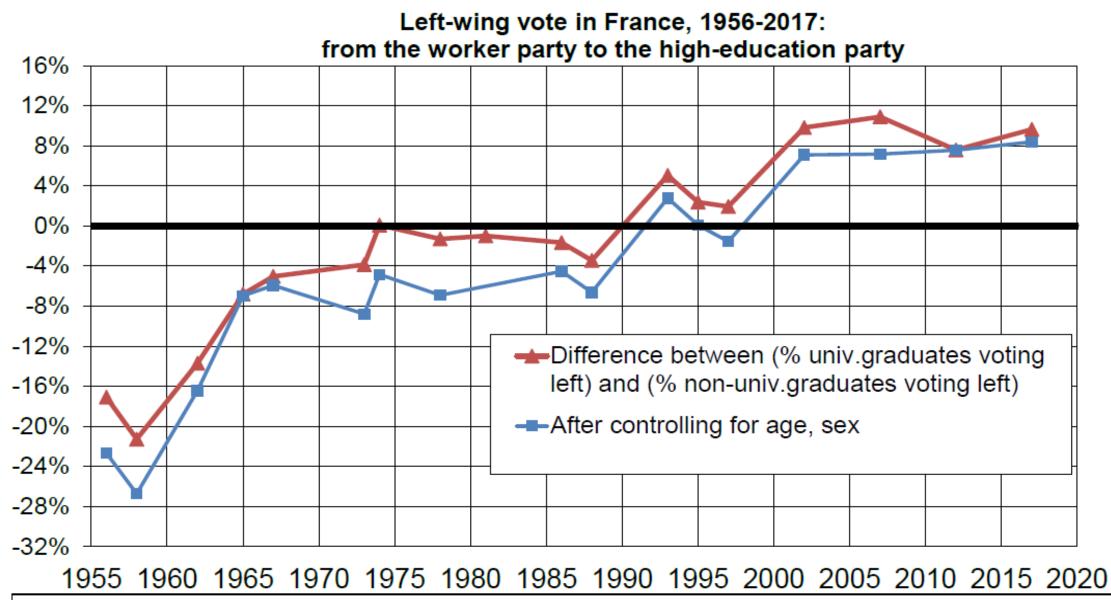
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Source: author's computations using French post-electoral surveys 1956-2017 (see piketty.pse.ens.fr/conflict) Reading: in 1956, left-wing parties (SFIO-PS, PCF, Rad., various left ,green, extreme-left) obtain a score that is 17 points lower among university graduates than among non-university graduates; in 2012, their score is 8 points higher among graduates.

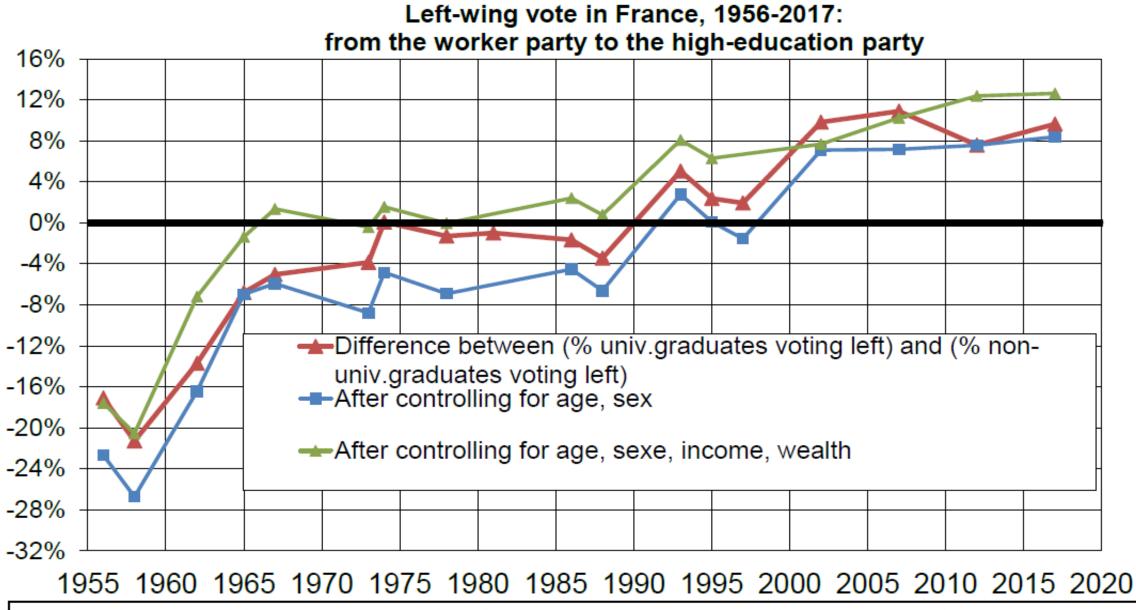


1955 1960 1965 1970 1975 1980 1985 1990 1995 2000 2005 2010 2015 2020

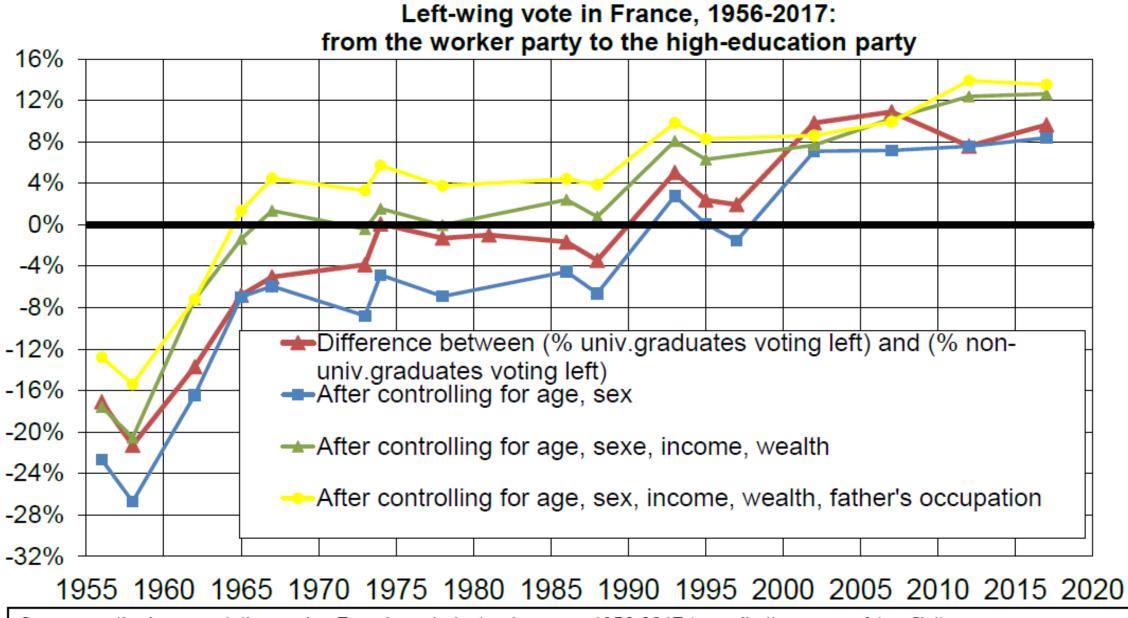
Source: author's computations using French post-electoral surveys 1956-2017 (see piketty.pse.ens.fr/conflict). Reading: in 1956, left parties (SFIO-PS, PCF, Rad., etc.) obtain a score that is 17 points lower among univ. graduates than among non-univ. graduates; in 2012, their score is 8 points higher among graduates. Fine lines indicate confidence intervals (90% level).



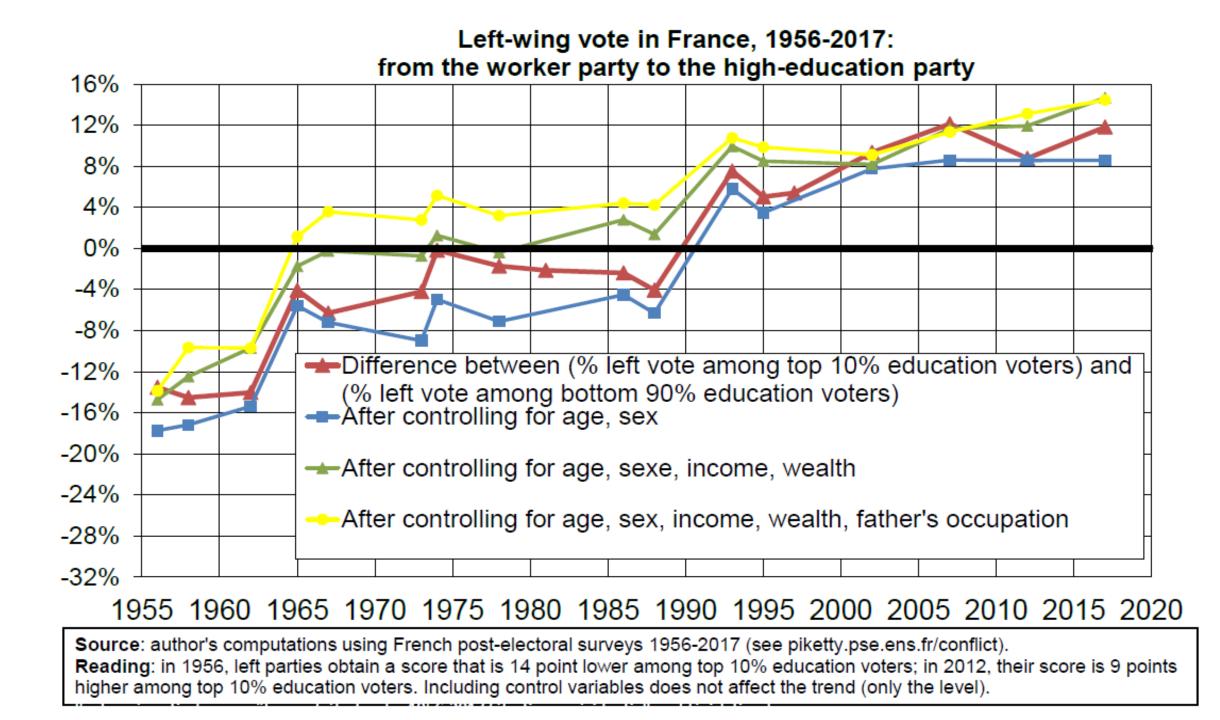
Source: author's computations using French post-electoral surveys 1956-2017 (see piketty.pse.ens.fr/conflict). Reading: in 1956, left parties obtain a score that is 17 point lower among univ. graduates than among non-univ. graduates; in 2012, their score is 8 points higher among university graduates. Including control variables does not affect the trend (only the level).



Source: author's computations using French post-electoral surveys 1956-2017 (see piketty.pse.ens.fr/conflict). Reading: in 1956, left parties obtain a score that is 17 point lower among univ. graduates than among non-univ. graduates; in 2012, their score is 8 points higher among university graduates. Including control variables does not affect the trend (only the level).



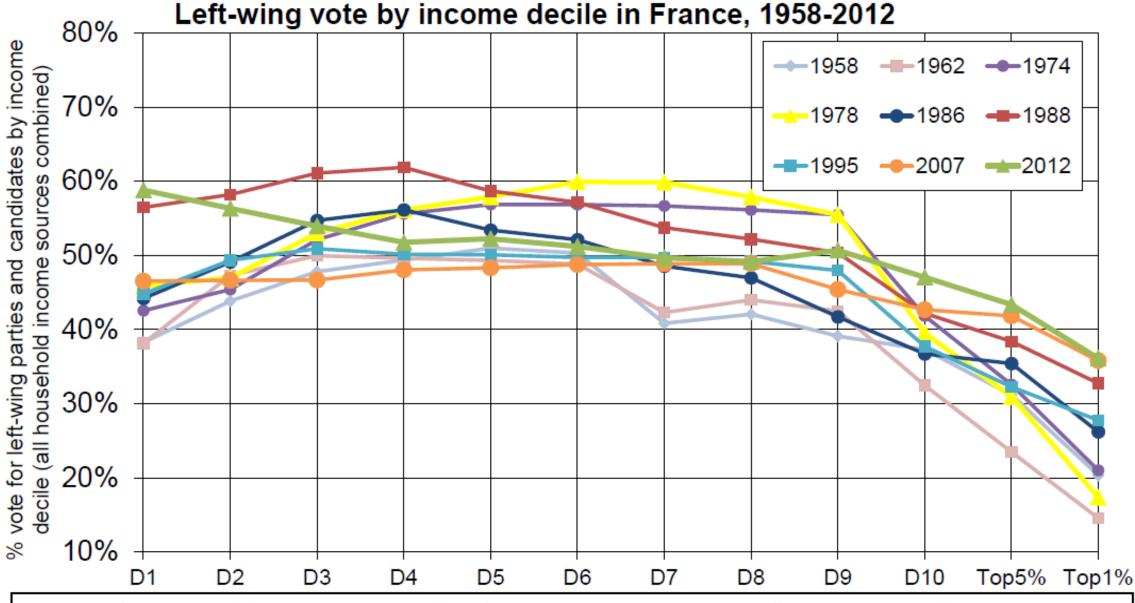
Source: author's computations using French post-electoral surveys 1956-2017 (see piketty.pse.ens.fr/conflict). Reading: in 1956, left parties obtain a score that is 17 point lower among univ. graduates than among non-univ. graduates; in 2012, their score is 8 points higher among university graduates. Including control variables does not affect the trend (only the level).



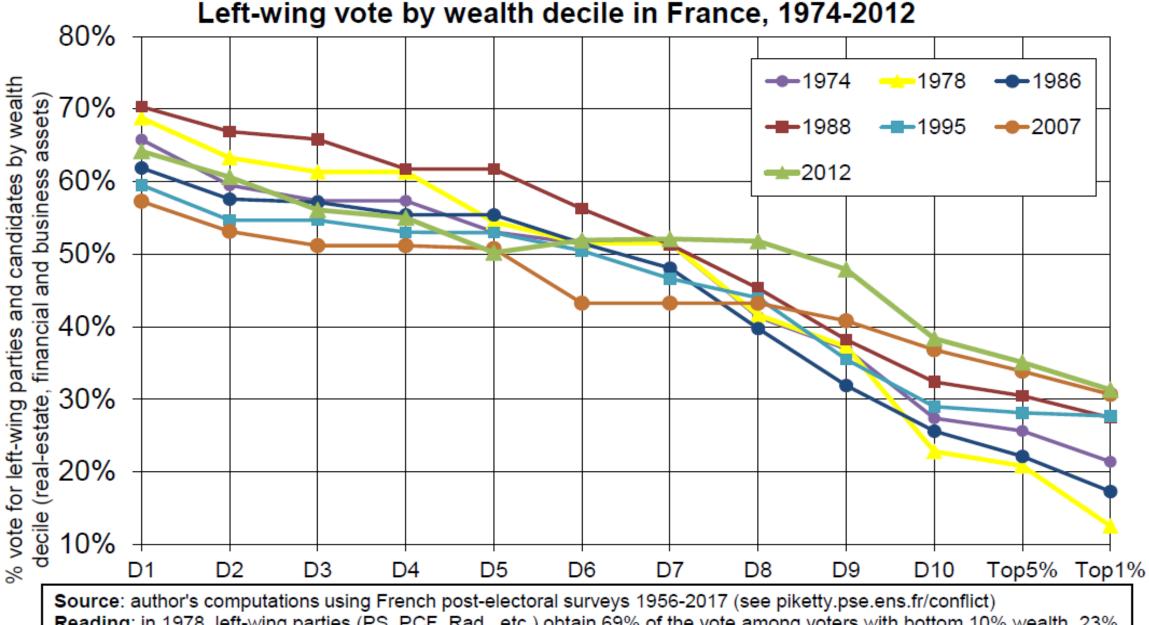
- I now present changing voting patterns by income and wealth deciles
- The income-profile of left-vs-right vote has always been relatively flat within the bottom 90% (multiple compensating effects: young vs old, urban vs rural, self-employed vs wage-earners, public vs private etc.), but strongly downward-sloping at the level of top 10%

→ look at top 10% income vs bottom 90% income voting patterns

- The wealth-profile has always been much stronger than the income profile: inequality in property and wealth more important than inequality in income
- → look at top 10% wealth vs bottom 90% wealth voting patterns

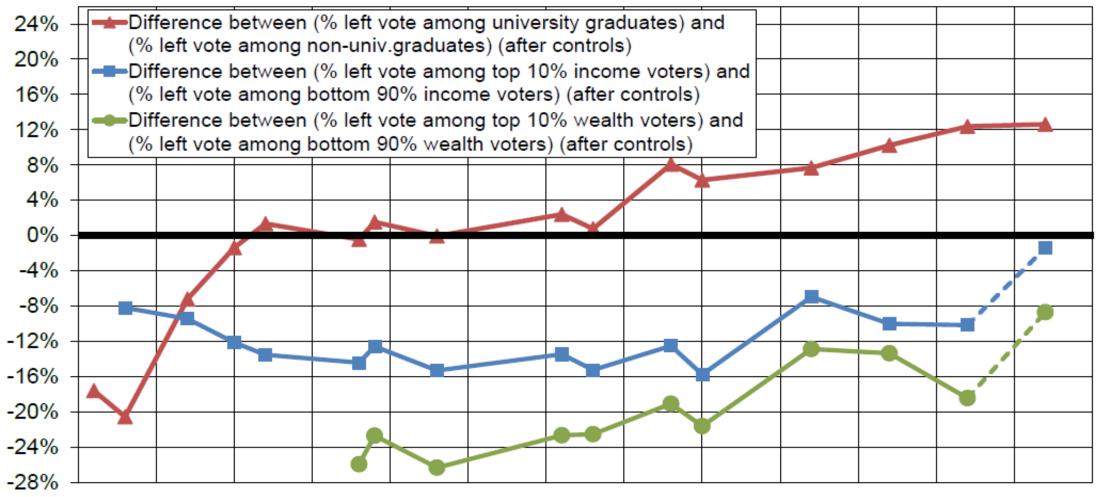


Source: author's computations using French post-electoral surveys 1956-2017 (see piketty.pse.ens.fr/conflict) Reading: in 1978, left-wing parties (PS, PCF, Rad., etc.) obtain 46% of the vote among voters with bottom 10% income, 23% of the vote among top 10% income voters, and 17% among top 1%. Generally speaking, the profile of left-wing vote by income percentile is relatively flat within the bottom 90%, and strongly declining for the top 10%, especially at the beginning of the period.



Reading: in 1978, left-wing parties (PS, PCF, Rad., etc.) obtain 69% of the vote among voters with bottom 10% wealth, 23% of the vote among voters with top 10% wealth, and 13% among top 1% wealth holders. Generally speaking, the profile of left-wing vote by wealth percentile is strongly declining, all along the distribution, especially at the begining of the period.

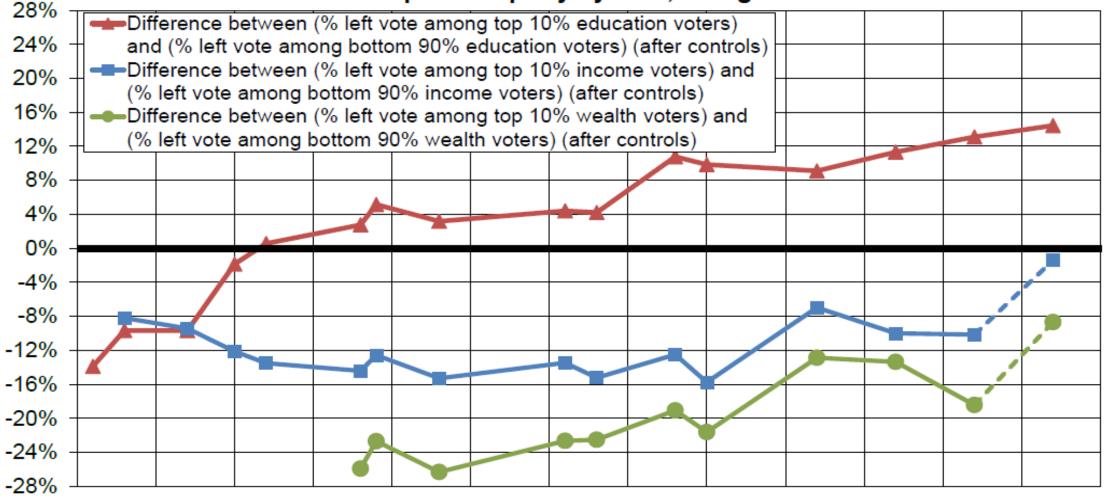
Political conflict in France, 1956-2017: toward a multiple-elite party system, or a great reversal?



1955 1960 1965 1970 1975 1980 1985 1990 1995 2000 2005 2010 2015 2020

Source: author's computations using French post-electoral surveys 1956-2017 (see piketty.pse.ens.fr/conflict) Reading: the left vote used to be associated with lower education and lower income voters; it has gradually become associated with higher education voters, giving rising to a "multiple-elite" party system (education vs wealth); it might also become associated with high-income voters in the future, giving rise to a great reversal or realignement of the party system.

Political conflict in France, 1956-2017: toward a multiple-elite party system, or a great reversal?

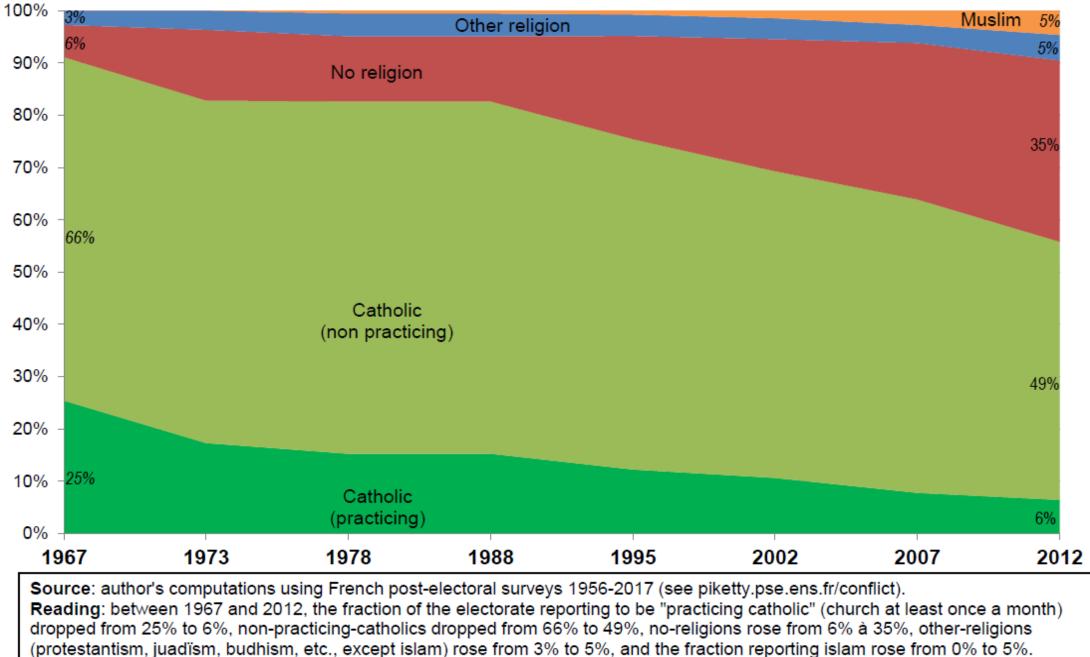


1955 1960 1965 1970 1975 1980 1985 1990 1995 2000 2005 2010 2015 2020

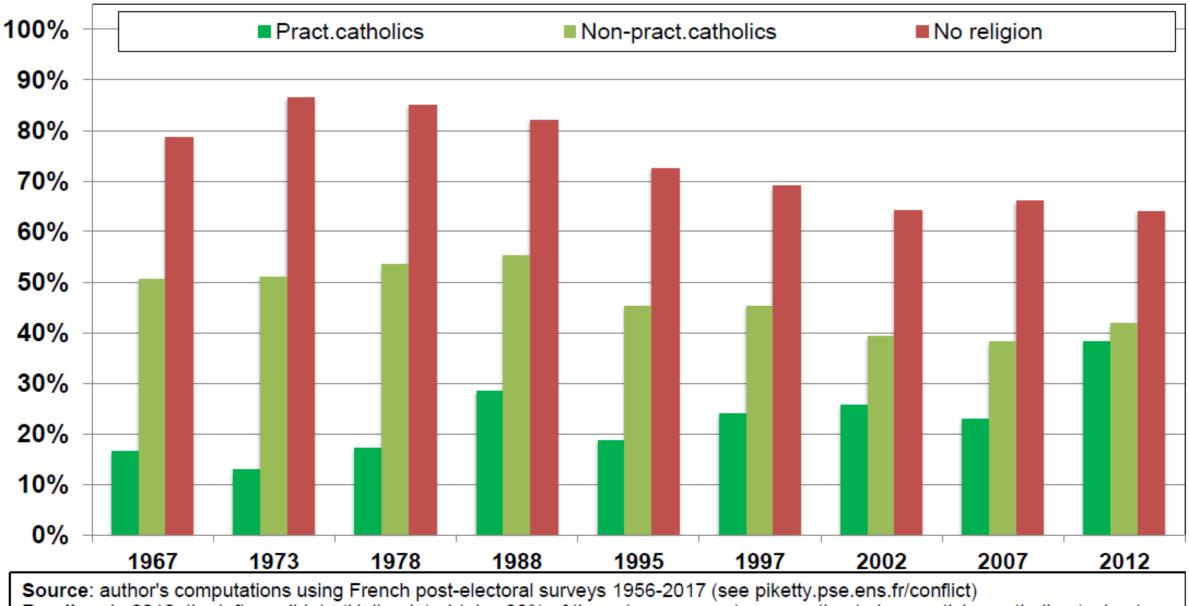
Source: author's computations using French post-electoral surveys 1956-2017 (see piketty.pse.ens.fr/conflict) Reading: the left vote used to be associated with lower education and lower income voters; it has gradually become associated with higher education voters, giving rising to a "multiple-elite" party system (education vs wealth); it might also become associated with high-income voters in the future, giving rise to a great reversal or realignement of the party system.

- I now present results on voting patterns by religion/foreign origins
- One common interpretation of the reversal of the education cleavage is the rise of globalisation/universalism/immigration: low-education felt abandonned by left-democratic parties and threatened by competition with foreign countries/workers (and/or left parties & high-education groups felt abandonned by racism/anti-immigration of attitudes of low-education groups...)
- This will also make the transition to the US case: key role of nativism and ethnic cleavages is relatively new for Europe, but not for the US

The structure of the electorate by religion in France, 1967-2012

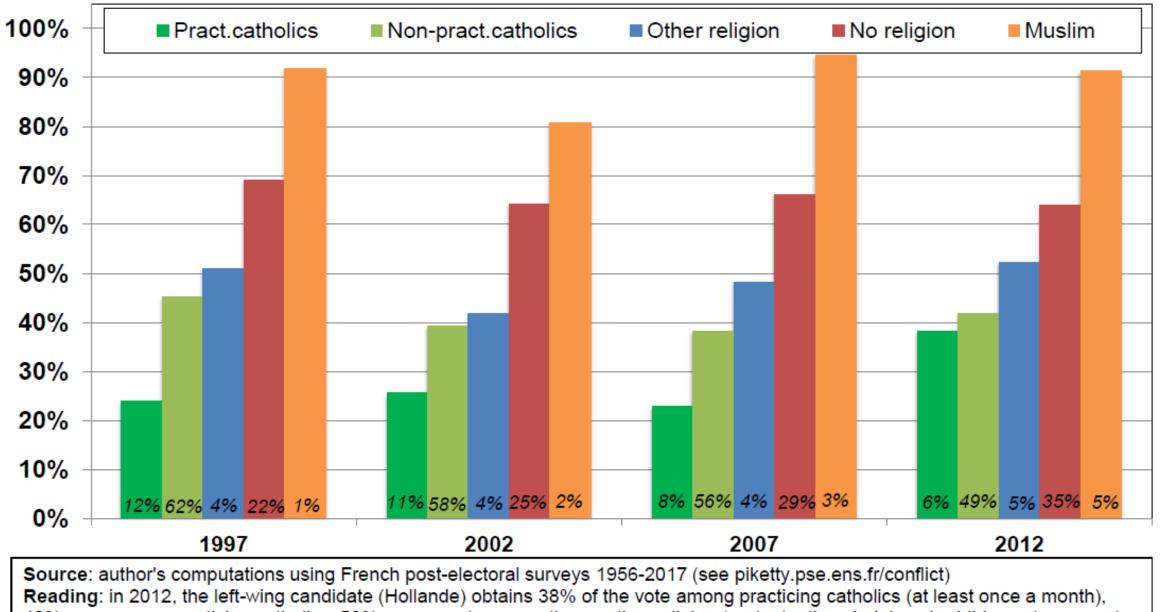


Left-wing vote by religion in France 1973-2012

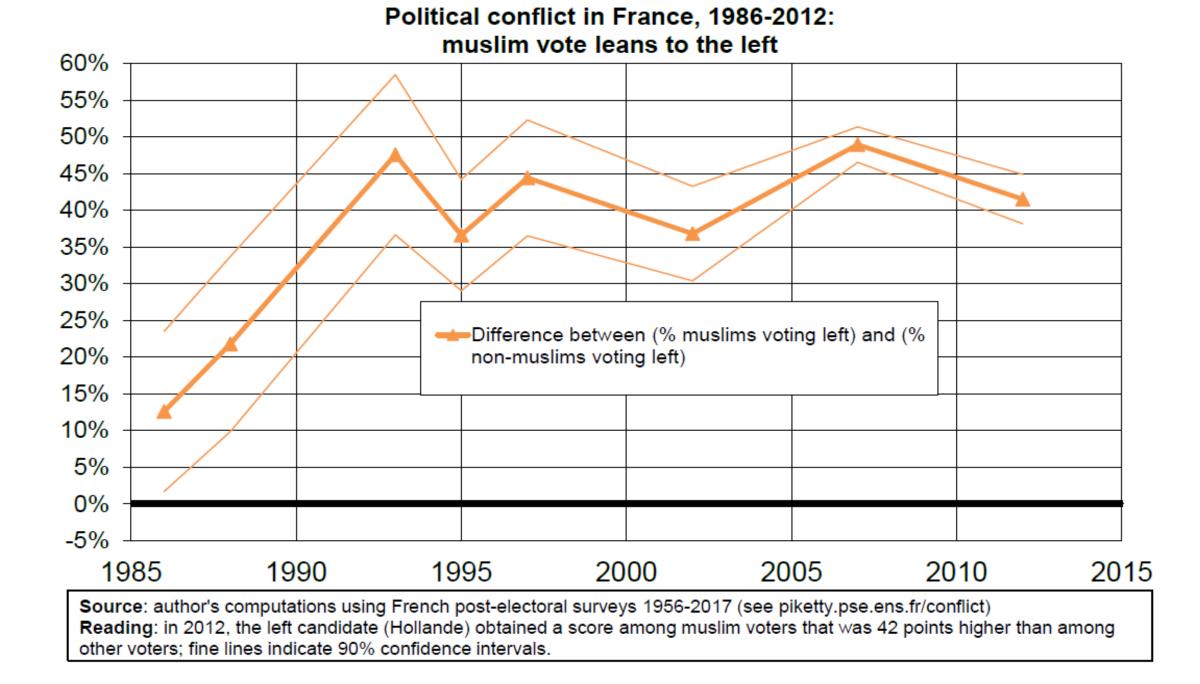


Reading: in 2012, the left candidate (Hollande) obtains 38% of the vote among voters reporting to be practicing catholics (going to church at least once a month), 42% among non-practicing catholics, and 64% among voters reporting no religion.

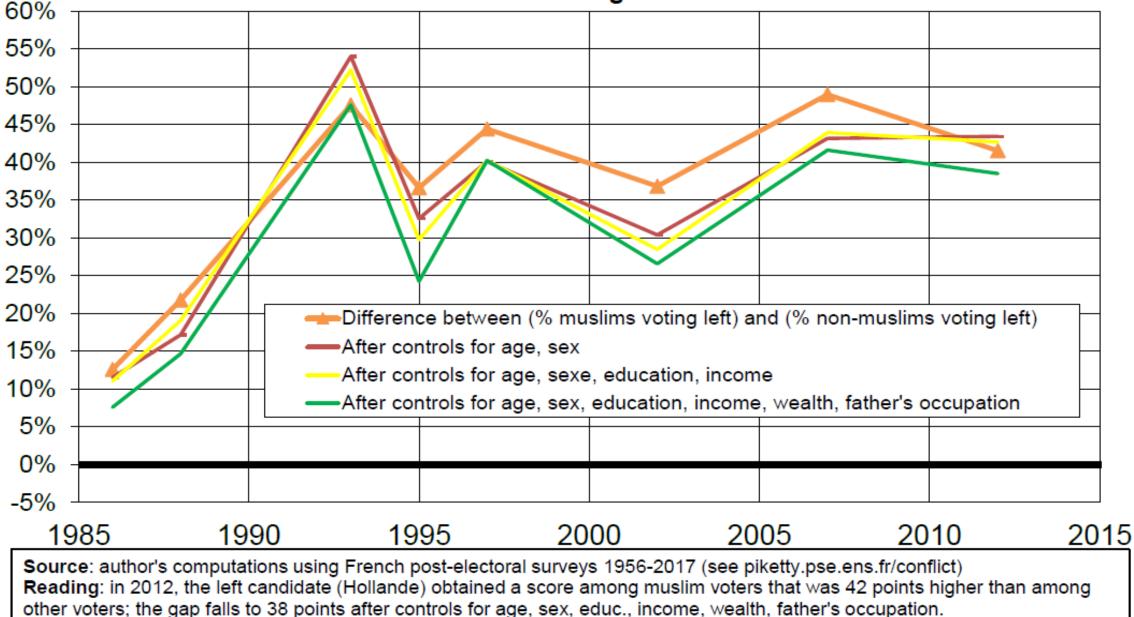
Left-wing vote by religion in France 1973-2012: the case of Islam

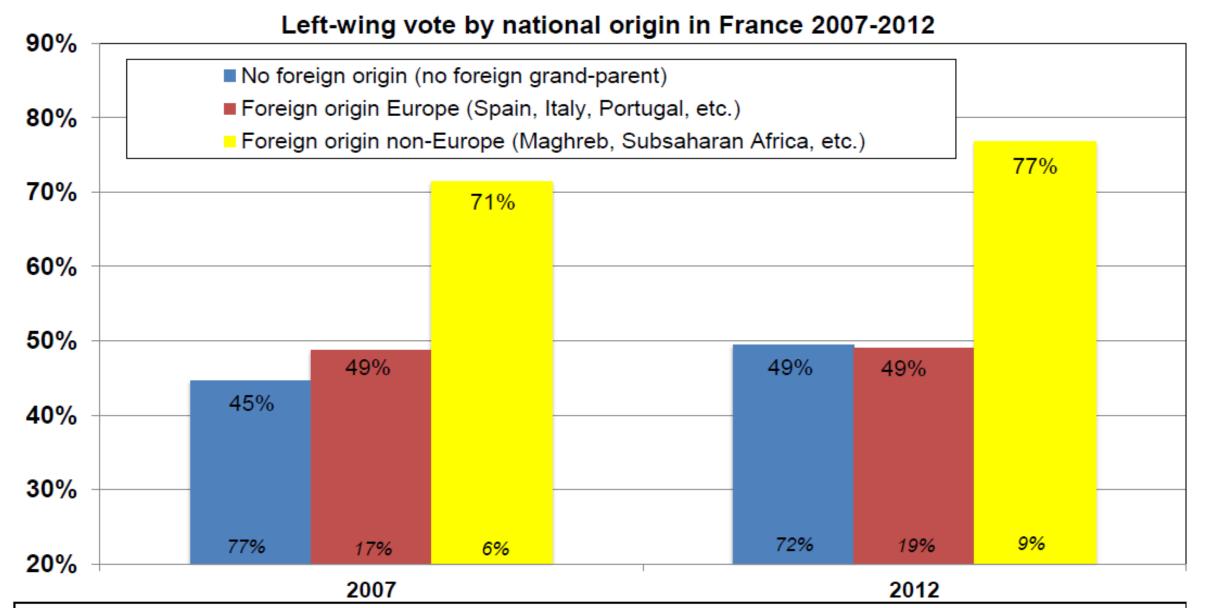


42% among non-practicing catholics, 52% among voters reporting another religion (protestantism, judaism, buddhism, etc., except islam), 64% among voters with no religion and 91% among muslims. Islam is classified with "other religion" in 1973-1978.

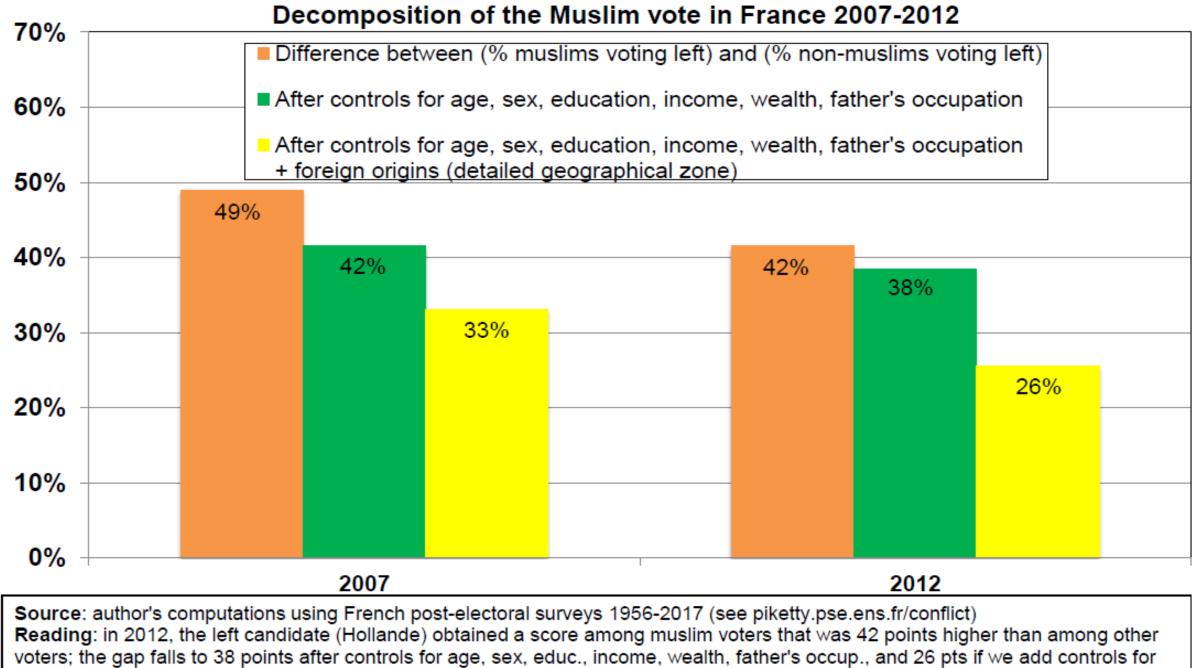


Political conflict in France, 1986-2012: muslim vote leaning to the left



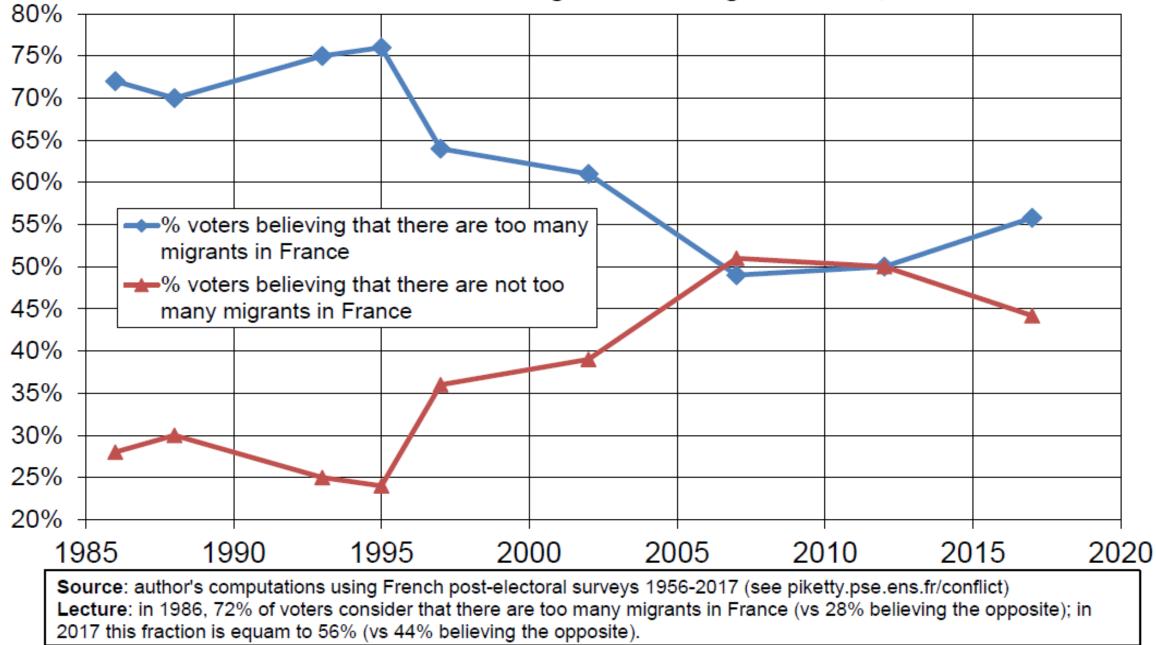


Source: author's computation using French post-electoral surveys 1956-2017 (see piketty.pse.ens.fr/conflict) **Reading**: in 2012, the left-wing candidate (Hollande) obtained 49% of the vote among voters with no foreign origin (no foreign grandparent), 49% of the vote among voters with European foreign origins (in practice mostly Spain, Italy, Portugal, etc.), and 77% of the vote among voters with extra-European foreign origins (in practice mostly Maghreb and sub-Saharan Africa).

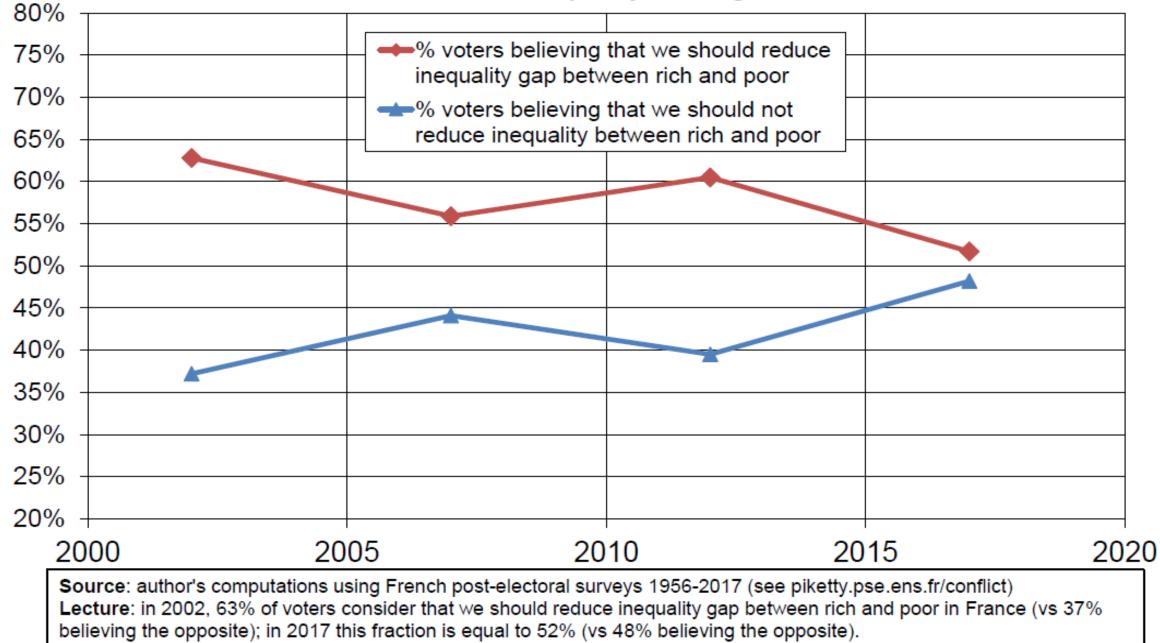


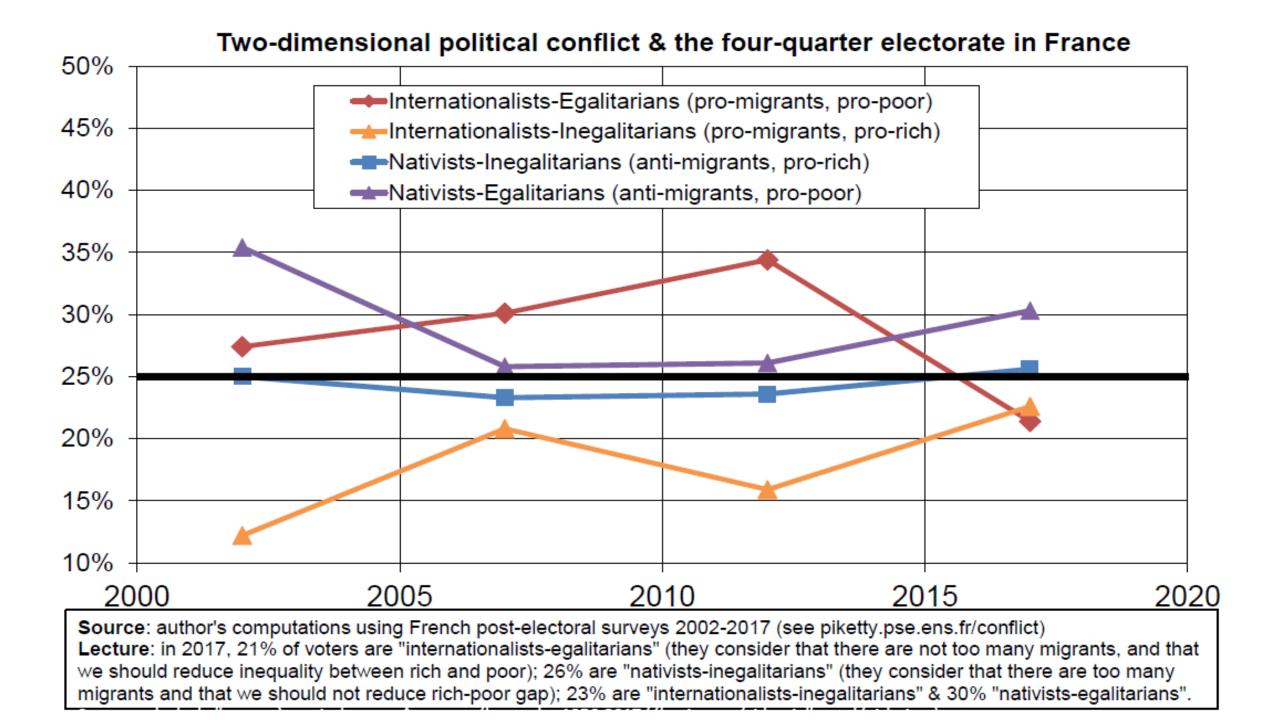
foreign origins (broken down by area: Italy, Spain, Portugal, other Europe, North Africa, Subsaharan Africa, Asia, other non Europe).

Political conflict and the migration cleavage in France, 1986-2017



Political conflict and the inequality cleavage in France, 2002-2017



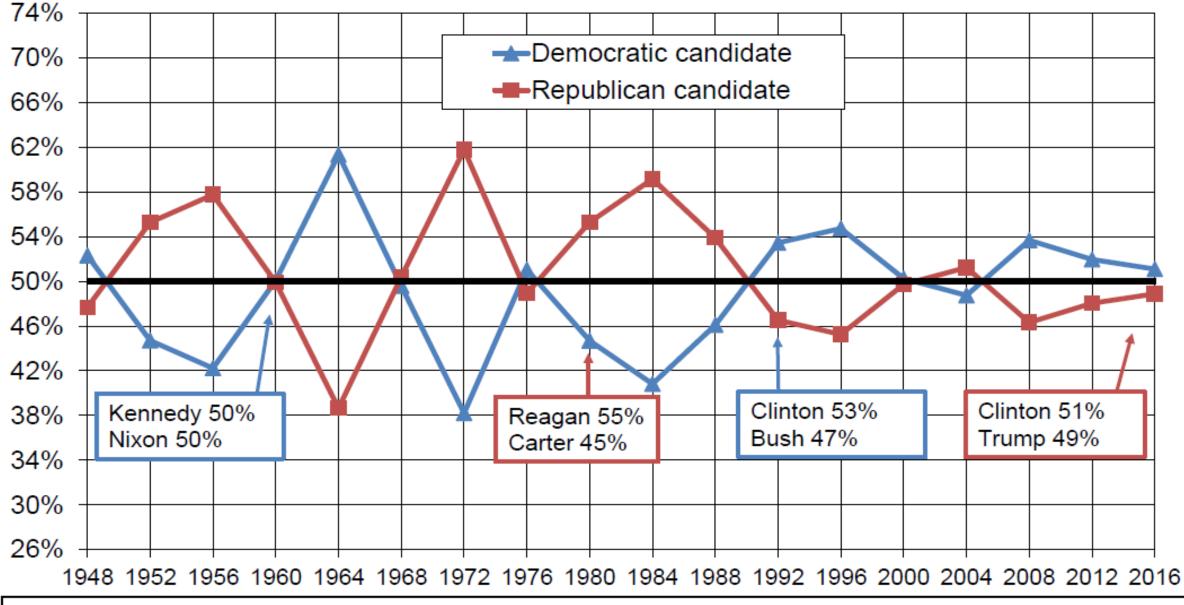


Presidential election 2017 (1 st round)	All voters	Mélenchon /Hamon (" left")	Macron (" center")	Fillon (" right")	Le Pen /Dupont-Aignan ("extreme right")
	100%	28%	24%	22%	26%
"There are too many immigrants in France" (% agree)	56%	32%	39%	62%	91%
In order to achieve social justice we need to take from the rich and give to the poor" (% agree)	51%	67%	46%	27%	61%
University graduates (%)	33%	39%	41%	36%	16%
Income > 4000€/m (%)	15%	9%	20%	26%	8%
Internationalist-Egalitarian (pro-migrant, pro-poor)	21 %	<mark>58</mark> %	28%	9%	5%
Internationalist-Inegalitarian (pro-migrant, pro-rich)	23%	26%	38%	30%	6%
Nativist-Inegalitarian (anti-migrant, pro-rich)	26%	12%	16%	37%	35%
Nativist-Egalitarian (anti-migrant, pro-poor)	30%	19%	16%	14%	51%

Evidence from the US

- Long tradition of post-electoral surveys: 1948-2016 biannual survey ANES series; homogenous micro-files; limited sample size (4000 obs/survey in recent years, but 1000-2000/survey for most of the series)
- 1972-2016 post-electoral surveys organized by media consortium (distributed by Roper): much bigger sample size (20-50000 obs/survey), but much smaller number of questions and income brackets
- Unfortunately US surveys usually do not ask questions on wealth
- I start by presenting results on changing voting patterns by **race**, then move to **education**, then **income**, so as to compare multiple-elite result with France

Political conflict in the US: democrats vs republicans (1948-2016)

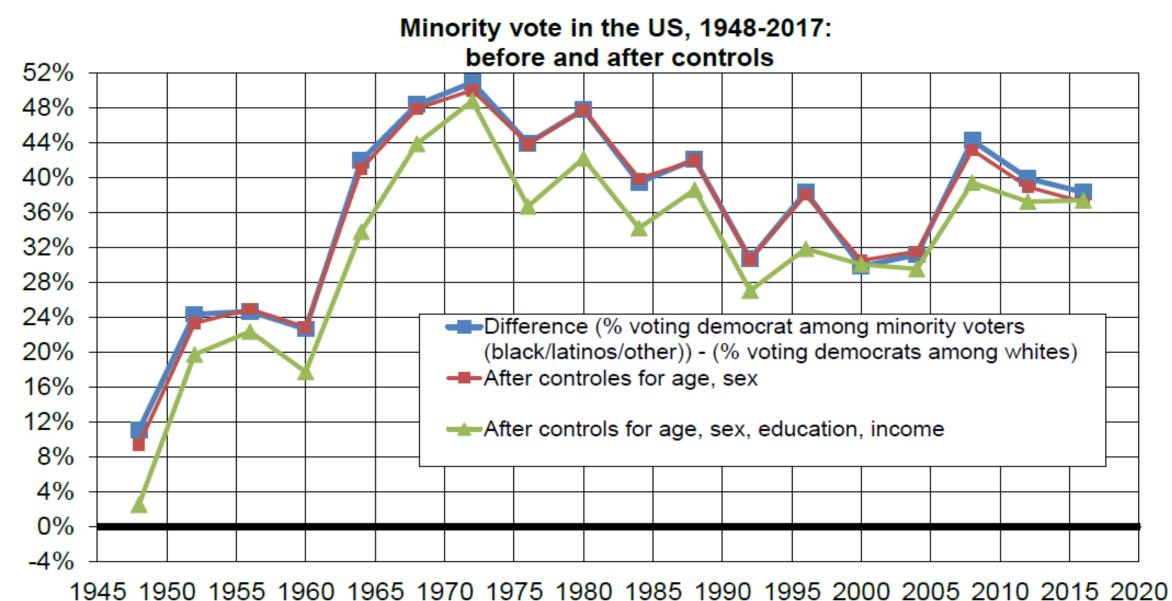


Percentage of popular vote obtained by democratic and republican candidates in US presidential elections 1948-2016 (excluding other candidates). Source: see piketty.pse.ens.fr/conflict.

100% Blacks Latinos/other Whites 90% 80% 70% 60% 50% 40% 30% 20% 10% 0% 1980 1988 1992 2000 2004 2008 2012 2016 1948 1956 1960 1964 1972 1976 1984 1996 Source: author's computations using US post-electoral surveys 1948-2016 (ANES) (see piketty.pse.ens.fr/conflict) Reading: in 2016, the democratic party candidate (Clinton) obtains 37% of the vote among white voters, 89% of the vote

Vote for democratic party by ethnic origin in the US, 1948-2016

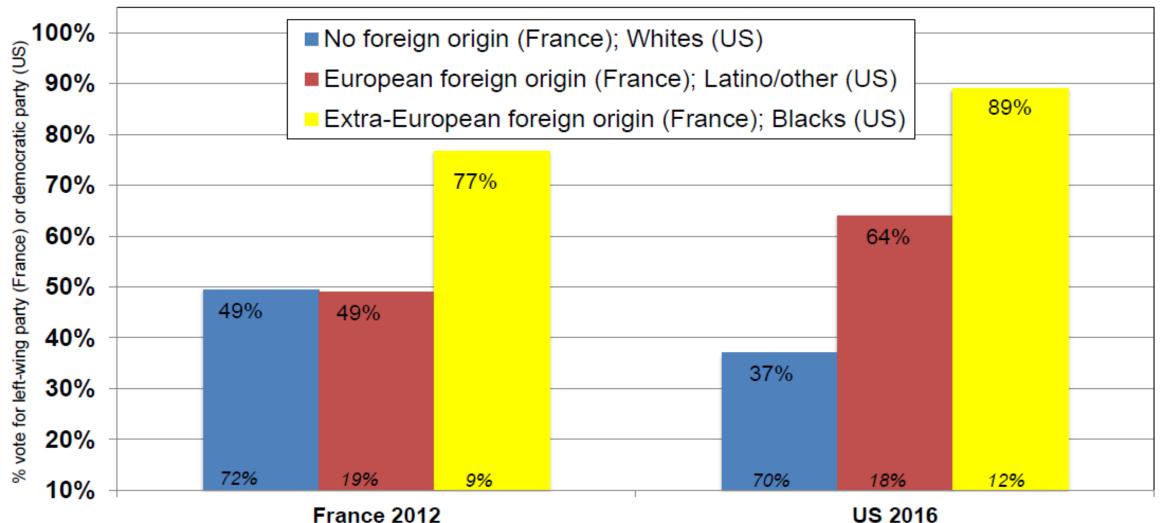
among black voters and 64% of the vote among latino and other voters.



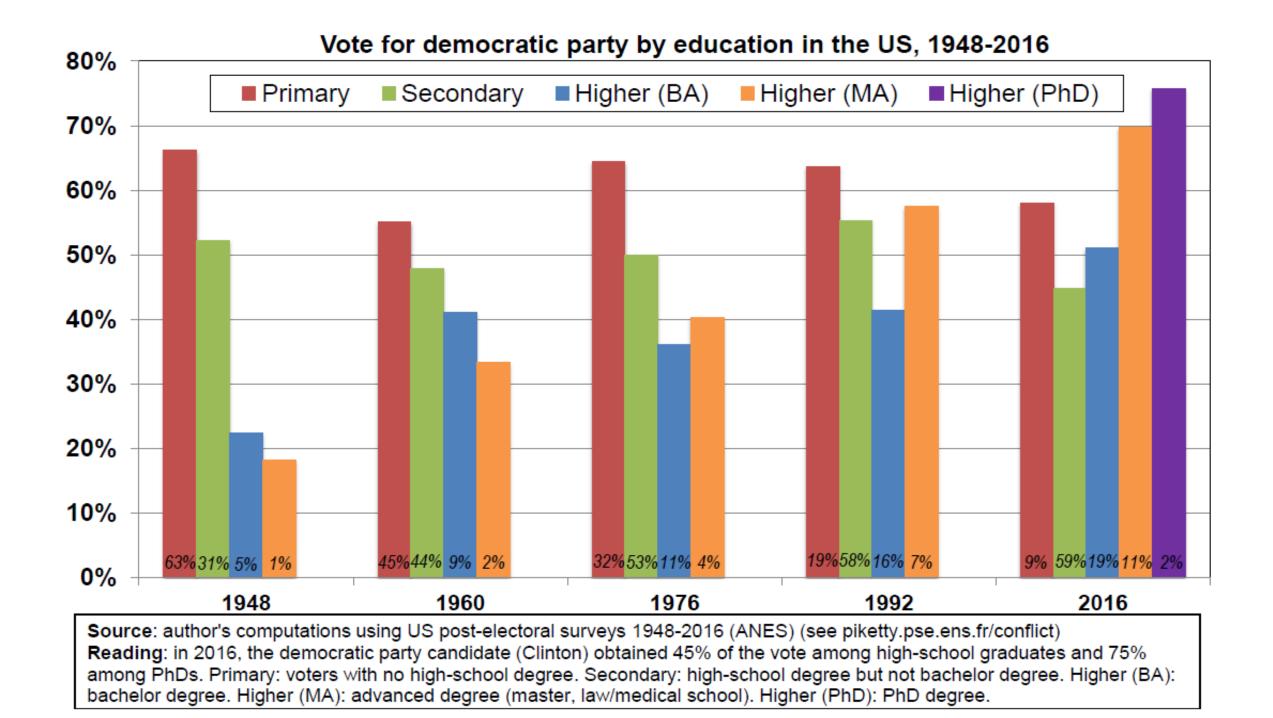
Source: author's computations using US post-electoral surveys 1948-2016 (ANES) (see piketty.pse.ens.fr/conflict)

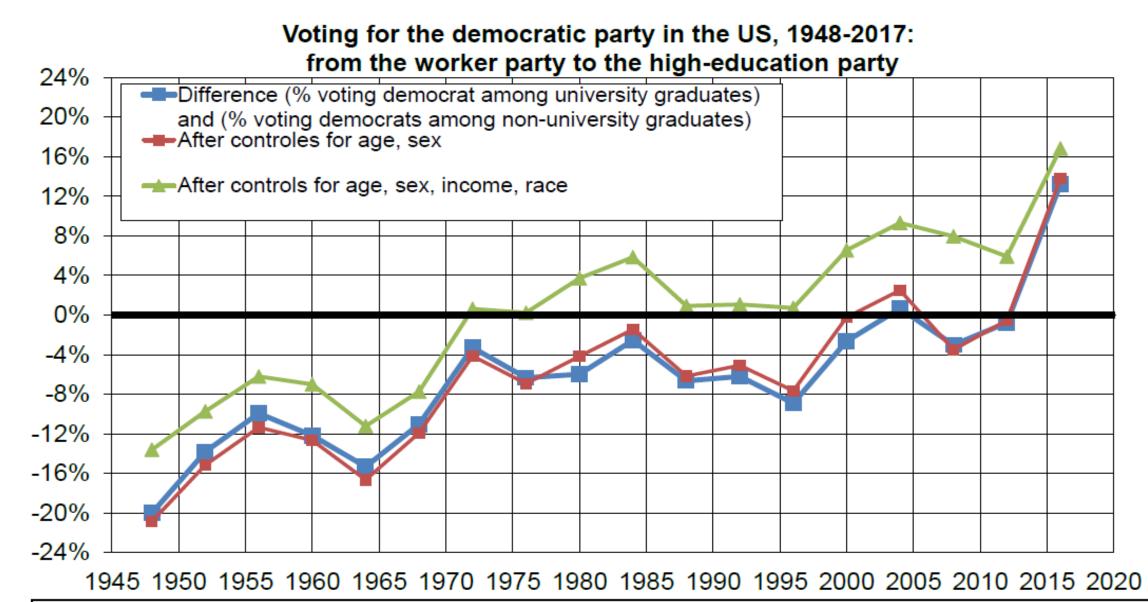
Reading: in 1948, the democratic candidate obtained a score that was 11 points higher among minority voters than among whites; in 2016, the democratic candidate obtained a score that was 39 points higher among minority voters.

Political conflict and national-ethnic origins: France vs the US

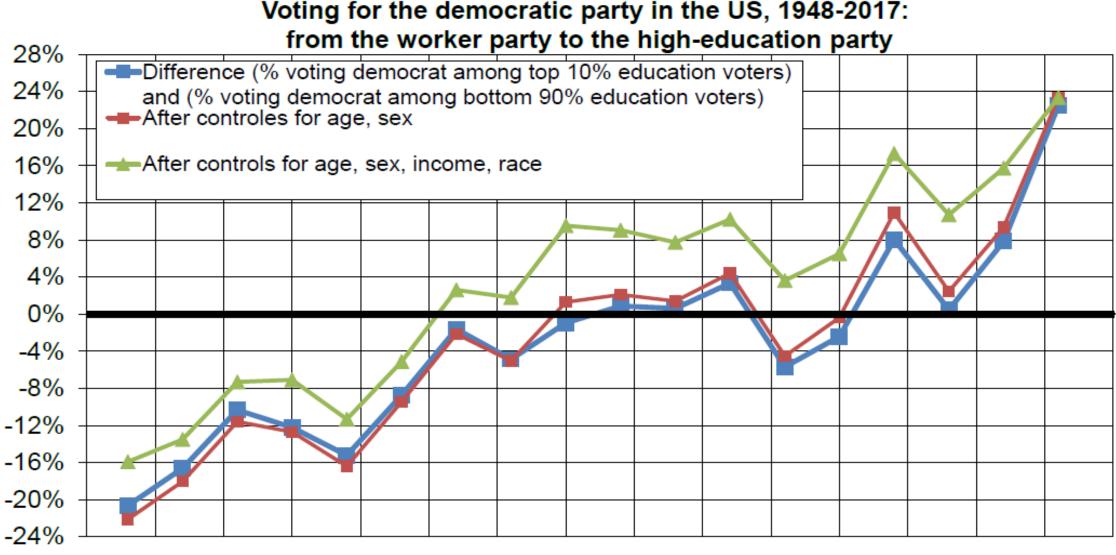


Source: author's computation using French and US post-electoral surveys 1956-2017 (see piketty.pse.ens.fr/conflict) Reading: in 2012, the French left-wing candidate (Hollande) obtained 49% of the vote among voters with no foreign origin (no foreign grand-parent), 49% of the vote among voters with European foreign origins (mostly Spain, Italy, Portugal, etc.), and 77% of the vote among voters with extra-European foreign origins (mostly Maghreb and sub-Saharan Africa). In 2016, the US democratic candidate (Clinton) obtains 37% of the vote among Whites, 64% of the vote among Latinos/others, and 89% of the vote among Blacks.





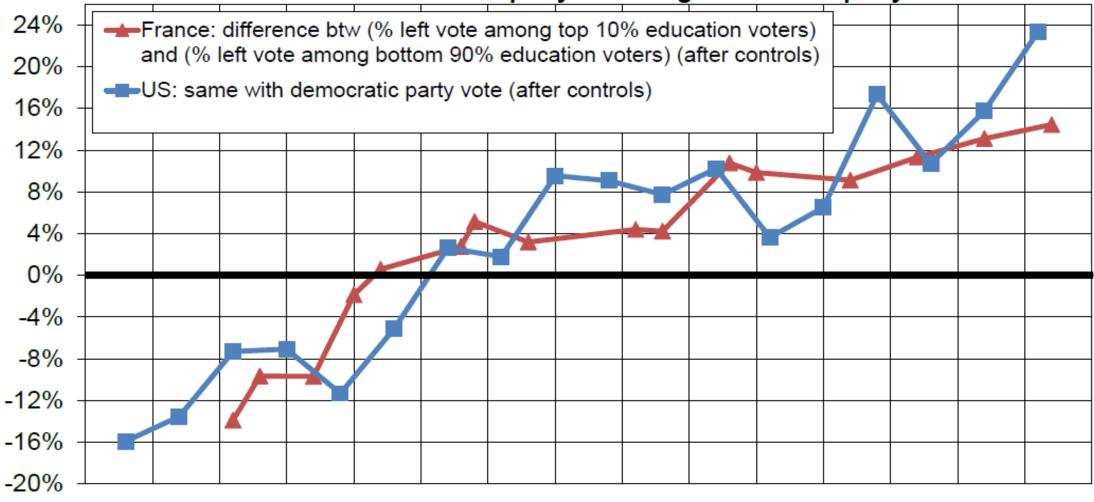
Source: author's computations using US post-electoral surveys 1948-2016 (ANES) (see piketty.pse.ens.fr/conflict) **Reading**: in 1948, the democratic candidate obtained a score that was 17 points lower among university graduates than among non-university graduates; in 2016, the score of the democratic candidate is 13 points higher among university graduates.



1945 1950 1955 1960 1965 1970 1975 1980 1985 1990 1995 2000 2005 2010 2015 2020

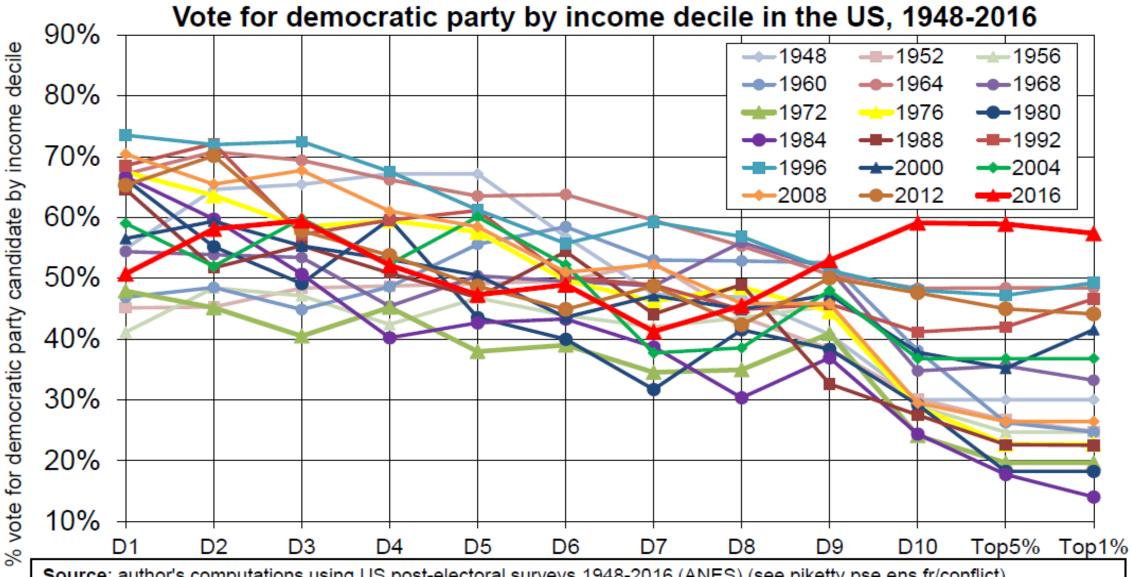
Source: author's computations using US post-electoral surveys 1948-2016 (ANES) (see piketty.pse.ens.fr/conflict) Reading: in 1948, the democratic candidate obtained a score that was 21 points lower among top 10% education voters than among bottom 90%; in 2016, the score of the democratic candidate is 23 points higher among top 10% education voters.

Voting for left-wing & democratic parties in France, Britain, US 1948-2017: from the worker party to the high-education party



1945 1950 1955 1960 1965 1970 1975 1980 1985 1990 1995 2000 2005 2010 2015 2020

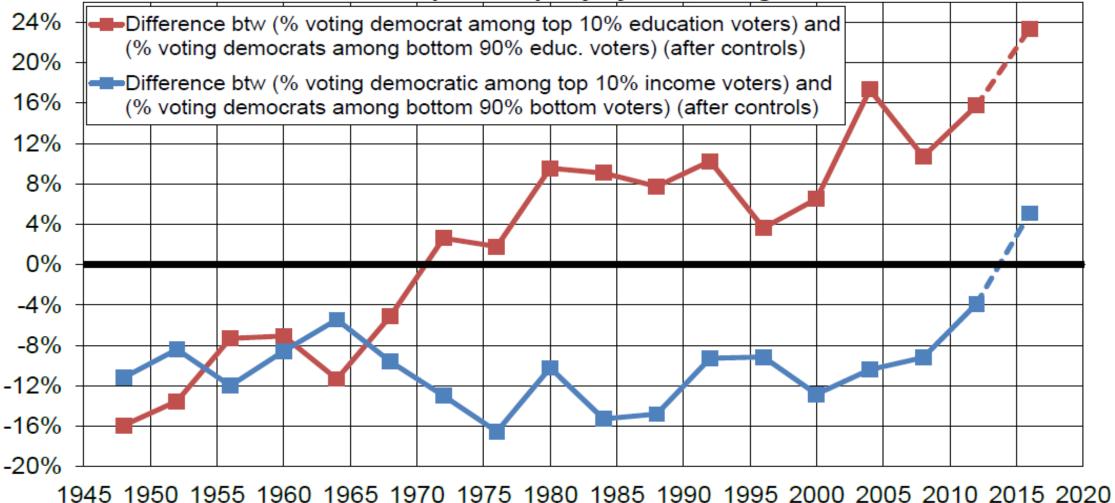
Source: author's computations using French and US post-electoral surveys 1948-2017 (see piketty.pse.ens.fr/conflict) Reading: in 1956, left-wing parties (SFIO-PS, PC, Rad., etc.) obtain a score that is 14 points lower among top 10% education voters than among bottom 90% education voters in France; in 2012, their score is 13 points higher among university graduates (after controls for age, sex, income, wealth, father's occupation). The evolution is similar for democratic vote in the US.



Source: author's computations using US post-electoral surveys 1948-2016 (ANES) (see piketty.pse.ens.fr/conflict) Reading: the profile of voting for the democratic party candidate by income percentile is generally downward sloping, especially at the level of the top 10%, and particularly at the beginning of the period (from the 1950s to the 1980s). Since the early 1990s the profile is really flat at the top. In the 2016 presidential election, the profile is reversed: for the first time, top 10% voters support the democratic party candidate.

Political conflict in the US, 1948-2017:

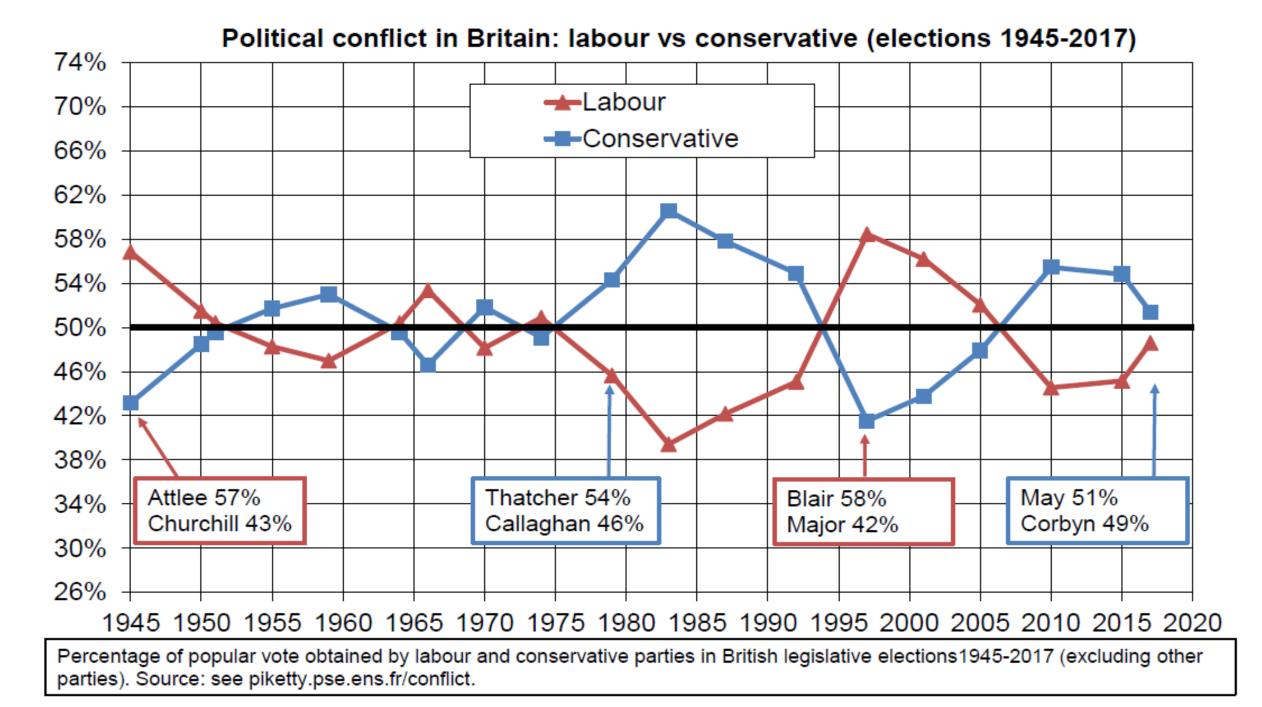
toward a multiple-elite party system, or a great reversal?

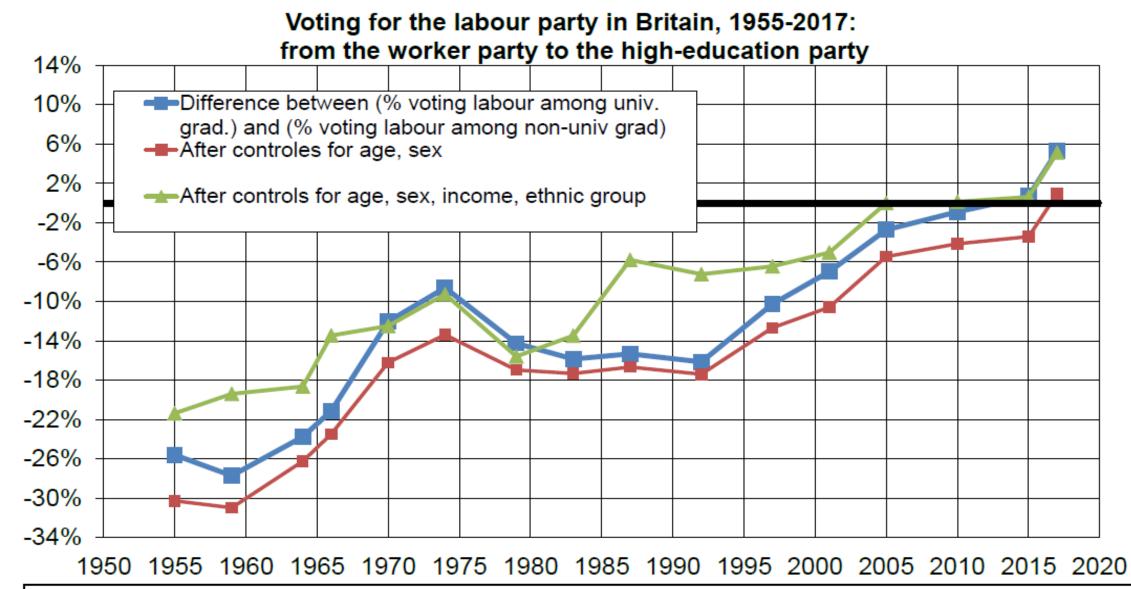


Source: author's computations using US post-electoral surveys 1948-2016 (ANES) (see piketty.pse.ens.fr/conflict) Reading: the democratic vote used to be associated with low education and low income voters; it has gradually become associated to high education voters, giving rise to a "multiple-elite" party system (education vs income); it might also become associated with high income voters in the future, giving rising to great reversal and complete realignment of the party system.

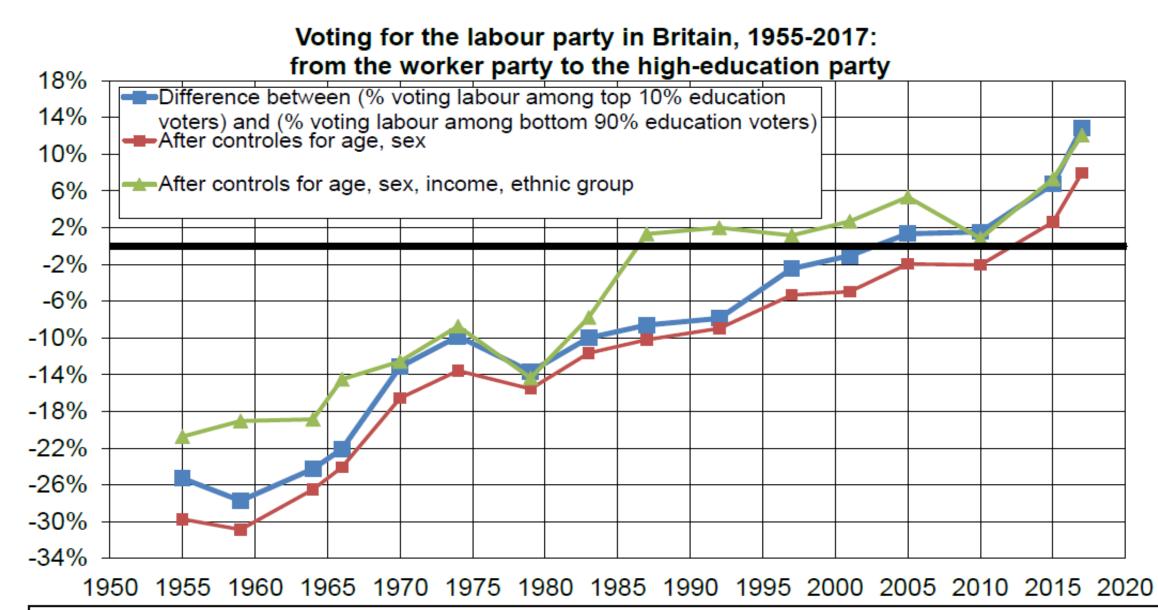
Evidence from Britain

- Long tradition of post-electoral surveys: 1963-2017 BES surveys; sample size : 4000 obs/survey in recent years, but 1000-2000 in early years
- Unfortunately British surveys ask few questions on wealth (less than in France, but more than in the US)
- I start by presenting results on changing voting patterns by education, then income, so as to compare multiple-elite result with France and US
- Britain: party system fairly different from France (socialist-communist split, ≠ unified Labour party) and US (democrats=ex-slavery party), but same evolution of education vs income cleavage since 1950s: very striking
- Same pattern as France regarding muslim vote: from <1% of the electorate till 1980s-90s up to 5% in 2017, with 80-90% vote for labour (not shown here)



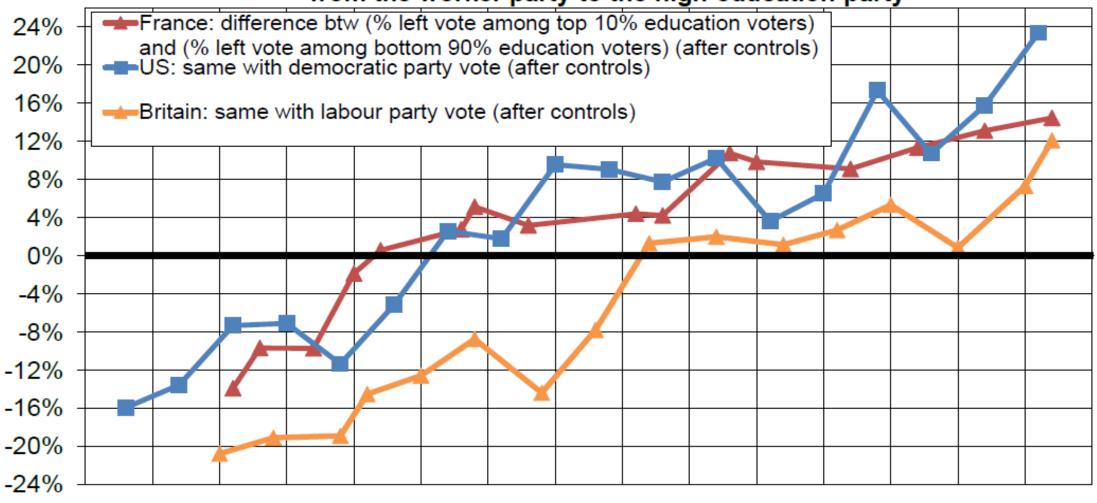


Source: author's computations using British post-electoral surveys 1963-2017 (BES) (see piketty.pse.ens.fr/conflict) Reading: in 1955, the labour party obtained a score that was 26 points lower among university graduates than among nonuniversity graduates; in 2017, the score of the labour party is 6 points higher among university graduates. Controls alter levels but do not affect trends. Note: here "university graduates" include both technical and general higher-education degrees.



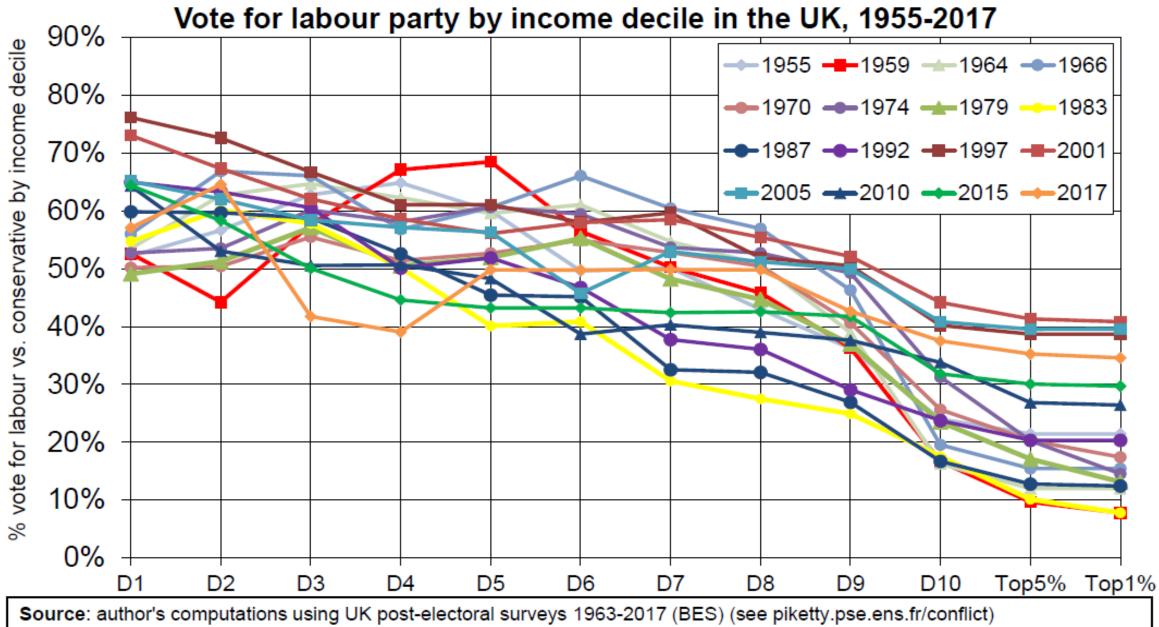
Source: author's computations using British post-electoral surveys 1963-2017 (BES) (see piketty.pse.ens.fr/conflict) Reading: in 1955, the labour party obtained a score that was 25 points lower among top 10% education voters than among bottom 90% education voters (registered voters are ranked by highest degree); in 2017, the score of the labour party is 13 points higher among top 10% education voters. Controls alter levels but do not affect trends.

Voting for left-wing & democratic parties in France, Britain, US 1948-2017: from the worker party to the high-education party



1945 1950 1955 1960 1965 1970 1975 1980 1985 1990 1995 2000 2005 2010 2015 2020

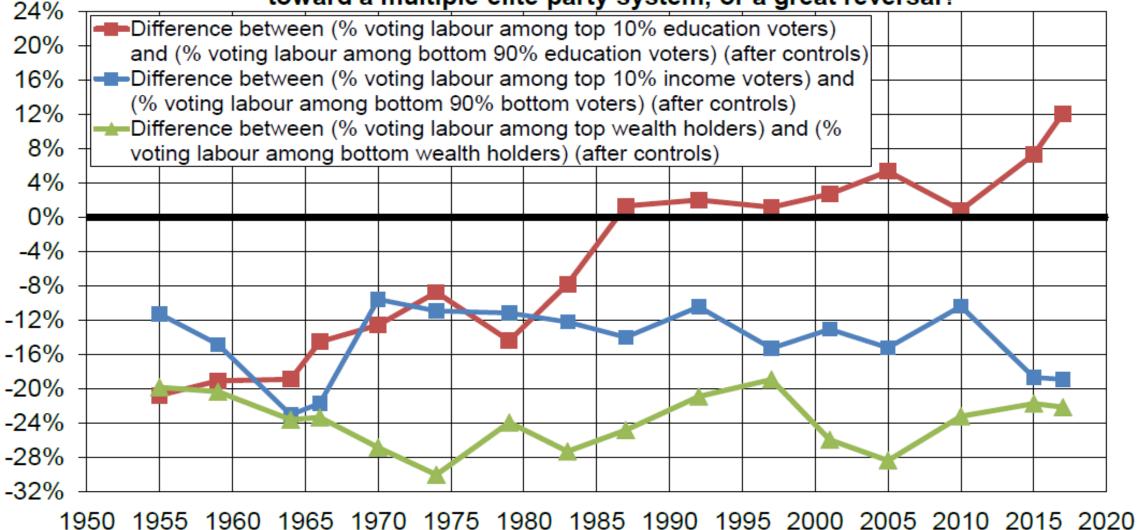
Source: author's computations using French, US and British post-electoral surveys 1948-2017 (see piketty.pse.ens.fr/conflict) Reading: in 1956, left parties (SFIO-PS, PC, Rad., etc.) obtain a score that is 14 points lower among top 10% education voters than among bottom 90% education voters in France; in 2012, their score is 13 points higher among top 10% educ.voters (after controls for age, sex, income, wealth, father's occupation). The evolution is similar for democratic vote in the US and labour vote in Britain.



Reading: the profile of voting for the labour vs. conservative (excluding other votes) by income percentile is generally downward sloping, especially at the level of the top 10%, and particularly at the beginning of the period (from the 1950s to the 1980s).

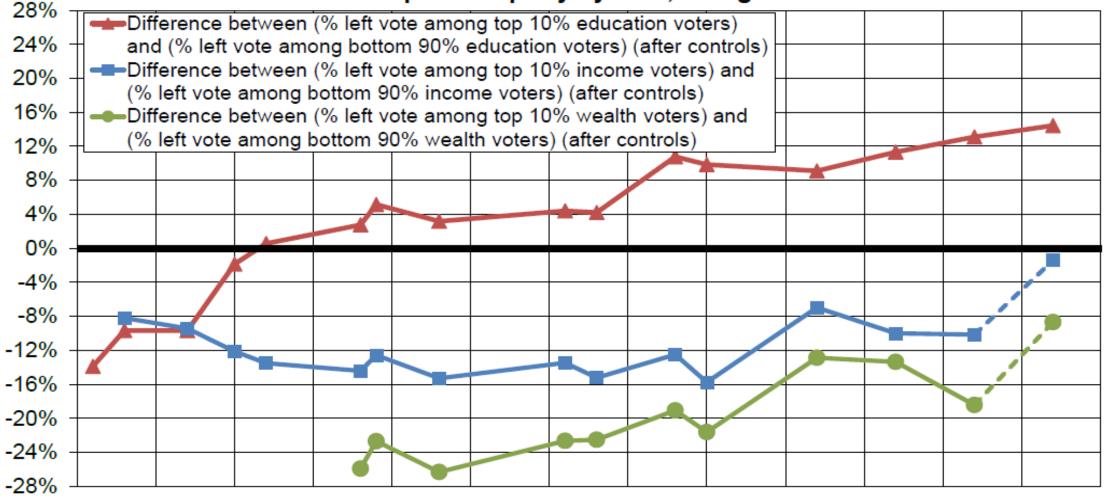
Political conflict in Britain, 1955-2017:

toward a multiple-elite party system, or a great reversal?



Source: author's computations using British post-electoral surveys 1963-2017 (BES) (see piketty.pse.ens.fr/conflict) Reading: the labour vote used to be associated with low education and low income voters; it has gradually become associated to high education voters, giving rise to a "multiple-elite" party system (education vs income); it might also become associated with high income voters in the future, but at this stage this scenario seems less likely in Britain than in France or the US.

Political conflict in France, 1956-2017: toward a multiple-elite party system, or a great reversal?

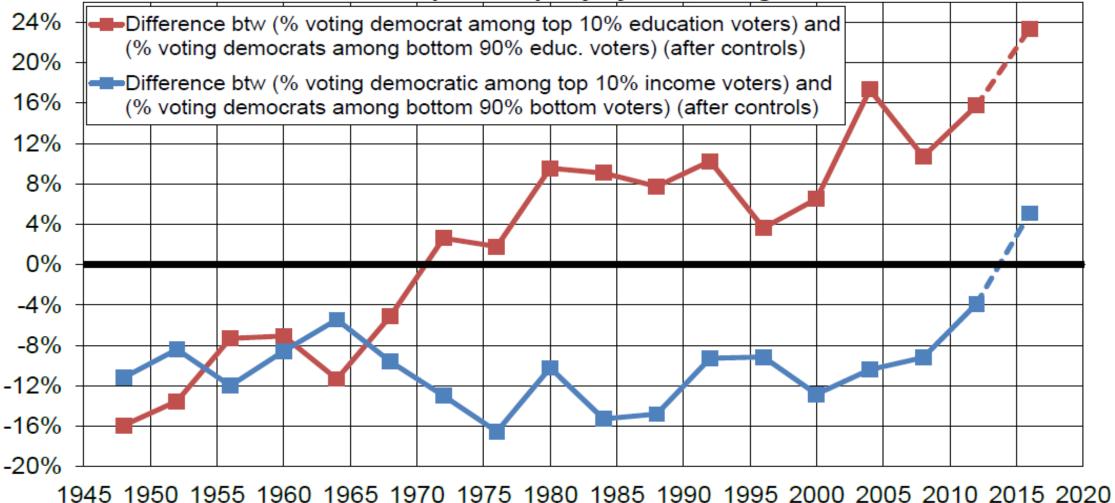


1955 1960 1965 1970 1975 1980 1985 1990 1995 2000 2005 2010 2015 2020

Source: author's computations using French post-electoral surveys 1956-2017 (see piketty.pse.ens.fr/conflict) Reading: the left vote used to be associated with lower education and lower income voters; it has gradually become associated with higher education voters, giving rising to a "multiple-elite" party system (education vs wealth); it might also become associated with high-income voters in the future, giving rise to a great reversal or realignement of the party system.

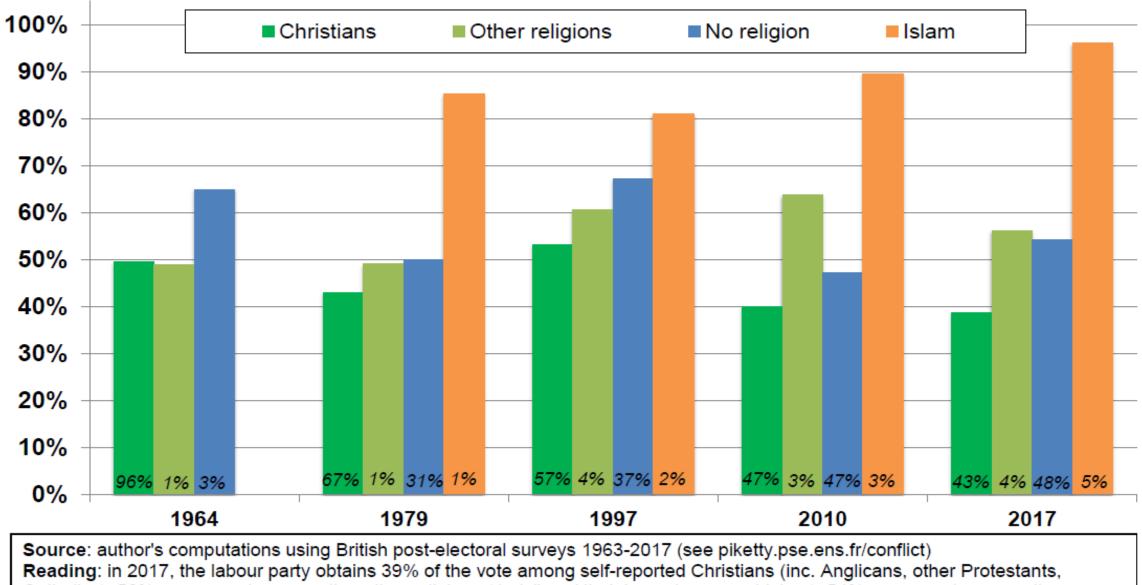
Political conflict in the US, 1948-2017:

toward a multiple-elite party system, or a great reversal?



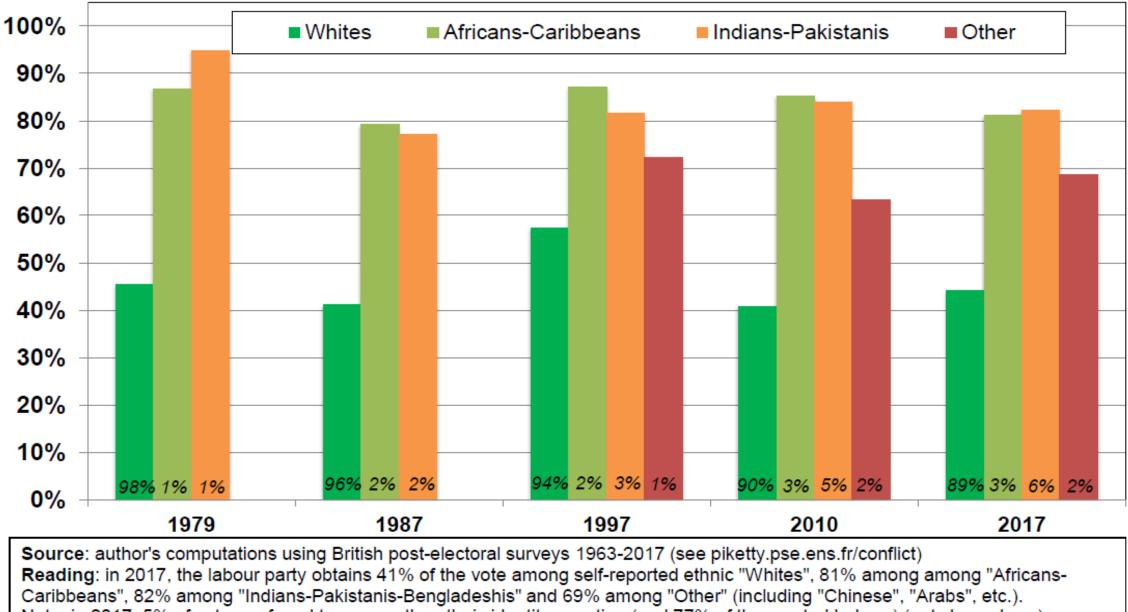
Source: author's computations using US post-electoral surveys 1948-2016 (ANES) (see piketty.pse.ens.fr/conflict) Reading: the democratic vote used to be associated with low education and low income voters; it has gradually become associated to high education voters, giving rise to a "multiple-elite" party system (education vs income); it might also become associated with high income voters in the future, giving rising to great reversal and complete realignment of the party system.

Labour vote by religion in Britain 1964-2017



Catholics), 56% among voters reporting other religions (Judaïsm, Hinduism, etc., except Islam), 54% among voters reporting no religion, and 96% among self-reported Muslims. Before 1979, Islam is included with other religions.

Labour vote by ethnic group in Britain 1979-2017



Note: in 2017, 5% of voters refused to answer the ethnic identity question (and 77% of them voted Labour) (not shown here).

Open questions

- **Open question n°1.** Could the transition to a multiple-elite party system have happened without the rise globalisation/immigration cleavage?
- **Open question n°2**. Can multiple-elite systems persist, or will the high-education and high-income/high-wealth voters unite again in the long-run?

Open question n°1: could the transition to a multiple-elite party system have happened without the rise of globalisation/immigration cleavage?

- The rise of the globalisation/immigration cleavage certainly played a key role in the transition: globalisation made vertical redistribution more difficult (at least in terms of perception)
 + migration intensified the cleavage on universalist/multicultural values (strongly associated with high education)
- Key role of racism/anti-minority strategy in the rise of Nixon/Reagan/Thatcher, and later of LePen/Brexit/Trump
- Racism/nativism: powerful force dividing the poor and making redistributive politics and coalitation more complicated

- But multiple-elite party systems can also happen without the externalinequality dimension: intellectual elite vs business elite meritocratic cleavage.
- Rise of higher education has created a new form of political cleavage:
- End of simple egalitarian policy plaform associated to universalization of primary/secondary education (hard to have a platform promising PhD for all)
- **Rise of educational meritocratic beliefs**: those who succeeded in the high-educ game tend to look down at those who did not and to view them as undeserving. Brahmin left want a bit more tax than merchant right, e.g. to pay for universities and operas, but overall they are pretty happy with current globalization.
- (two-dimensional extension of effort-vs-luck learning model presented in « Social Mobility & Redistributive Politics », QJE 1995: education effort vs business effort)

- One possible test: do we see similar mutiple-elite cleavages in countries less exposed to globalisation/ immigration? Yes, to some extent.
- Both educational expansion and globalization/migrationcome together (not a perfect test), but educational expansion does seem to precede and to matter more than rising migration cleavage.
- On-going research in developed countries (Germany, Spain, Italy, Japan, Australia, Poland, Hungary etc.) and emerging countries (Brasil, India, etc.).
- Results on turnout (collapse among low-educ low-income groups) suggest that a more ambitious redistributive platform could make a difference.

Open question n°2: can multiple-elite systems persist, or will the higheducation and high-income voters unite in the long-run?

- To the extent that high educ commands high income/high wealth in the longrun, multiple-elite party systems are inherently unstable: elites tend to unite
- US 2016, FR 2017 : evidence that we may be moving toward a complete realignment of the party system, « globalists » (high-education, high-income) vs « nativists » (low-education, low-income).
- This itself could be unstable: in the US, pro-slavery/segregationist nativists Democrats gradually became the New Deal Party (defending poor whites can lead to develop policies which also benefit poor blacks). Racist left trajectory?
 I.e. will Fidesz/Front National/AfD become the Democrats of 21c Europe?
- We are not there yet: multiple-elite party systems can persist because of different careers and values (high educ doesn't always lead to high income). And rise of new internationalist-egalitarian platform is also possible. UK 2017?
- With many-dimensional politics, many bifurcations are possible. Actors matter.

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Internationalizing the study of nationalist-racial-ethnic cleavages

- This work builds upon the enormous political science literature using party plaforms, parliamentary debates, electoral surveys, etc. in order to study the evolution of party systems and electoral cleavages.
- Lipset-Rokkan 1967, Cleavage structures, party systems and voter alignments. Modern democracies are characterized by two major revolutions – national and industrial – that have generated four main cleavages, with varying importance across countries: center vs periphery; state vs churches; agriculture vs manufacturing; workers vs employers/owners. No racial/ethnic dimension?
- Bornshier 2010, Cleavage Politics and the Populist Right. The rise of universalist/liberal vs traditionalist/communitarian values since 1980s-90s, following the rise of higher education, has created the conditions for a new cleavage dimension, and for rise of the Populist Right. Focuses on Europe.

- I build upon this political science/historical literature
- Main novelty: systematic use of historical survey data in order to construct long-run series on voting profiles by education/income/wealth deciles, so as to recover long-run changes in cleavages structure.
- Previous studies looked at shorter periods and/or do not decompose the income, wealth and education dimensions in systematic manner. Often relied on categories (like blue-collar workers) which are relevant to characterize a given period but do not allow for long-run comparisons. Better to use education/income/wealth deciles for long-run analysis. Same issue as for inequality series.
- Racial/ethnic cleavages are central and can be better understood in a comparative perspective. E.g. US 19c-20c: Democrats gradually shifted from slavery party to the party of the poor whites, the New Deal party, and finally the party of the rich whites and the poor minorities. Strange from a European 19c-20c party-system perspective, but relevant for Europe 21c.
- Bottom line: one needs long-run historical comparative series to study the political economy of inequality and redistribution. And other issues as well.

Summing up

- Globalisation/migration (domestic vs external inequality) and educational expansion (education vs property inequality) have created new multi-dimensional conflicts about inequality, leading to the collapse of the postwar left-vs-right party system.
- Why didn't democracy reduce inequality?
- Because multi-dimensional coalitions are complicated.
- Without a strong egalitarian-internationalist platform, it's difficult to have the low-education, low-income voters from all origins vote for the same party. Racism/nativism & higher education = powerful forces dividing the poor if there's no strong uniting platform.
- Social sciences can help. Careful construction of historical series & open discussion of politico-economic forces shaping them is maybe more useful than pretending to identify causalities.

The US Party System in historical perspective

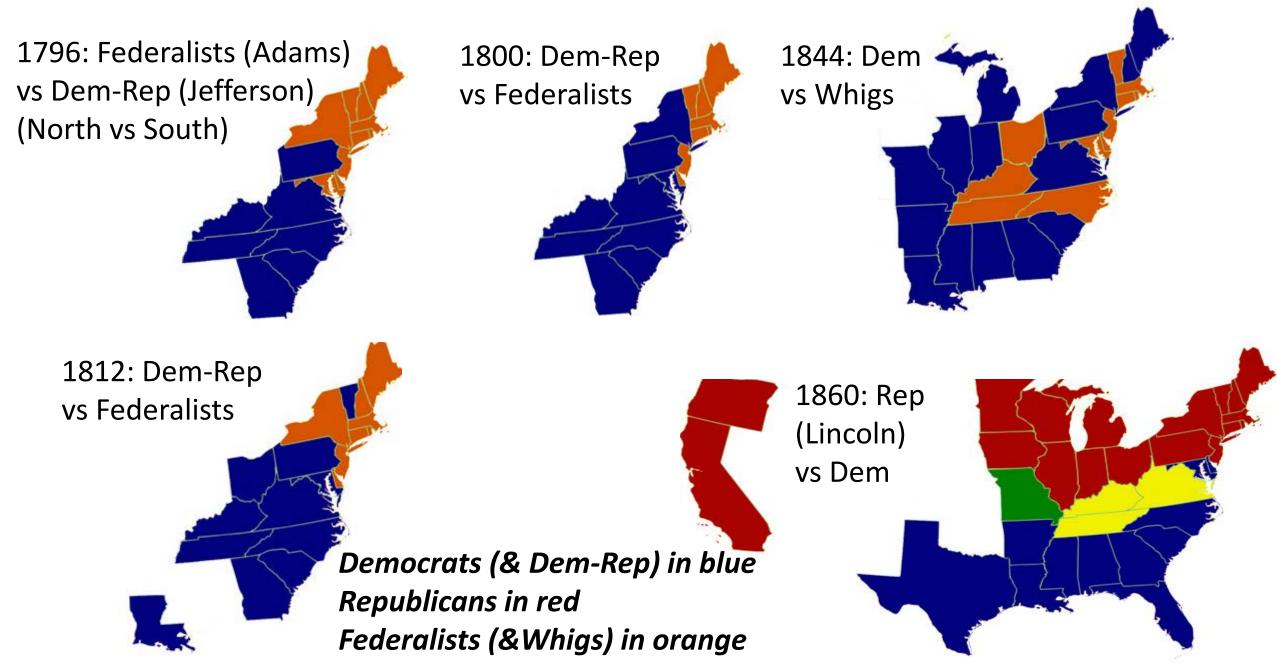
- The US party system is often viewed as very bizarre from the perspective of « European », « standard » left vs right view of politics, but maybe it is not so bizarre if we take a very long-run perspective
- How is it that the pro-slavery party (Democrats in 1860) gradually became the New Deal party (Roosevelt 1932) and the Progressives/Civil Rights/Left-wing party (Kennedy/Clinton/Obama)? And also more and more the high-education, high-income party.
- And conversely how is it that the free-labour party (Lincoln's Republicans in 1860) gradually became the pro-business pro-laissez-faire party (Hoover 1928) and the anti-minority party (Trump 2016)? And also more and more the pro-white-poor party (≈Democrats 19c).
- To understand these evolutions one needs a multi-dimensional view of politics: income vs race vs regionalism vs money vs free-trade etc.
- There is nothing « normal » in one-dimensional class-based conflict

US first party system:

Democrats-Republicans (Jefferson, Virginia) vs Federalists (Adams, Massach.)

- I.e. South (slavery-based plantations, rural economy, state autonomy, weak federal government) vs North-East (urban economy, manufacturing, banking, pro-industrialization, strong federal governement)
- Federalists win in 1796 but loose more and more heavily in 1800-1820, disappear in 1824-1832 (Dem-Rep become « Democrats » in 1828), Federalists replaced by Whigs in 1836-1852, and finally by Republicans in 1856-1860 with the free-labour, abolitionist Lincoln victory >>> Civil war 1860-1865
- Complex ideological and political changes over the 1796-1860 period, but one important fixed point: South states always vote Democrats (or Dem-Rep), while North-East states always votes Republicans (or Federalists or Whigs). True until 1960s and the Civil Rights movement.
- Detailed state-level series for all presidential elections 1792-2016 on « <u>The</u> <u>American Presidency Project</u> » UCSB website

US Political Parties 1796-1860: from Federalists to Republicans



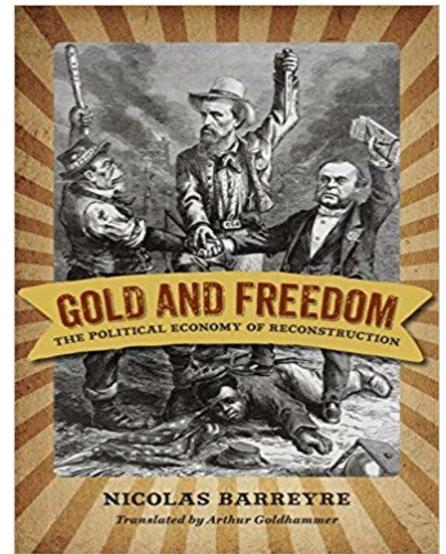
- R. Mc Cormick, The Second American Party System Party Formation in the Jacksonian Era, 1966 = classic study of the formation of the Whigs vs Democrats party system in 1824-1840 after the end of Federalists
- Whigs keep the North-East electoral base of former Federalists (and future Republicans) but manage to appeal to transregional interests.
- Whig victory 1840 with high participation and transregional voting patterns: Harrison (VA Whig) vs Van Buren (NY Dem)
- 1840 = Successful democratic mobilization and democratic change... but only by avoiding the central territorial confrontation on slavery, and with no strong ideological platform (Mc Cormick a bit too 1840-nostalgic & anti-ideology)
- In 1856-1860, Whigs are replaced by Republicans with free-labour abolitionnist platform: back to strong North vs South regional divide >> War

- W. Shade, *Democratizing the Old Dominion Virginia and the Second Party System 1824-1861*, Univ. Virginia Press, 1996
- Very interesting analysis of the structure of political conflict between Democrats and Whigs in Virginia in 1824-1854
- Both parties present themselves as pro-slavery and accuse each other of being abolionist: Natt Turner revolt in 1831-32 in Southampton and Nottoway counties (up to 60-75% of slaves); NY slave fugitives in 1840-41
- Calhoun 1837 on Slavery as a positive good: « there is more misery among the poor, sick and elderly in the urban proletariat of Europe and North-East US than in the South slave society » (organic solidarity, ≈ caste system)
- Both parties support slavery, but in practice stronger Whigh vote in urban counties (those who can imagine the future without slavery), and stronger Democrat vote in rural counties with large slave concentration
- Whigs support tax-financed public education, railway, banking, while Democrats focus on protection of slavery system (large slave owners + poor rural whites)

 N. Barreyre, L'or et la liberté – Une histoire spatiale des Etats-Unis après la guerre de sécession (Ed. EHESS 2014)

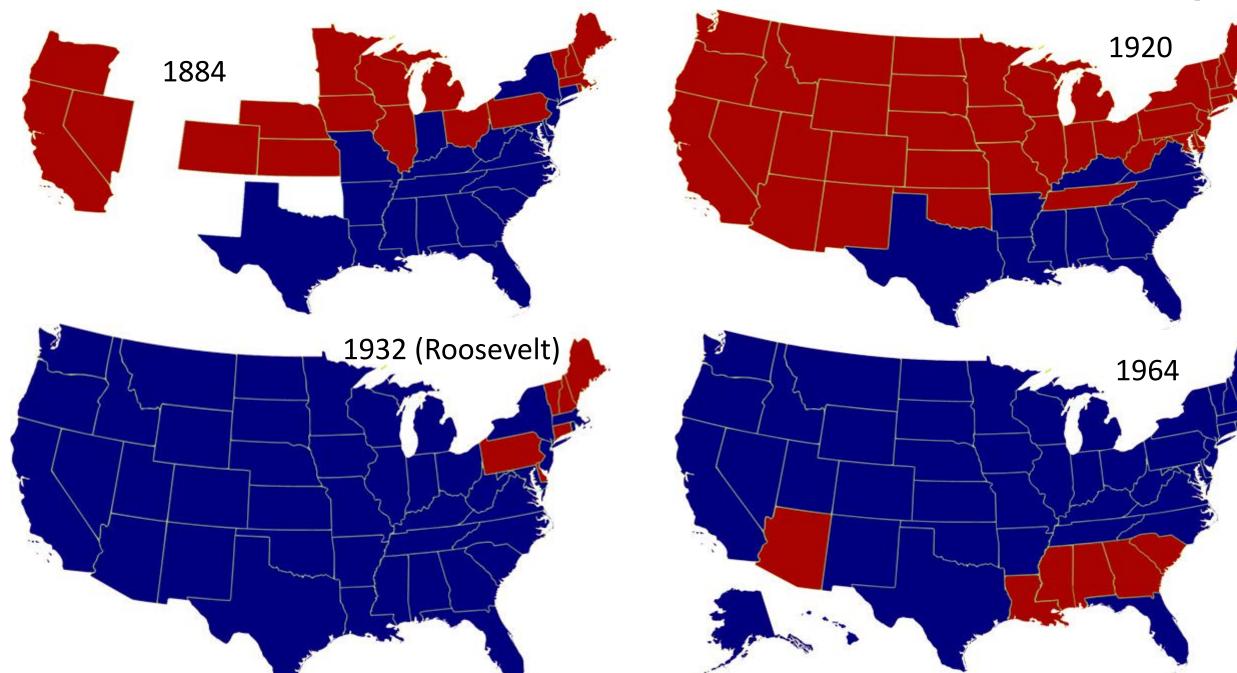
Gold and freedom – The political economy of reconstruction (Un.Virginia Press 2015)

- Very interesting book on the changing structure of US political conflict 1860-1884
- Q.: How did the Democrats (who lost 1860 election against Lincoln's Republicans and lost the Civil War) manage to reconstruct themselves and win the 1884 presid. election?
- A.: New South-Midwest coalition against the blacks and against the North-East financial elite (free-labour capitalism Republican ideology not well suited to adress all issues).

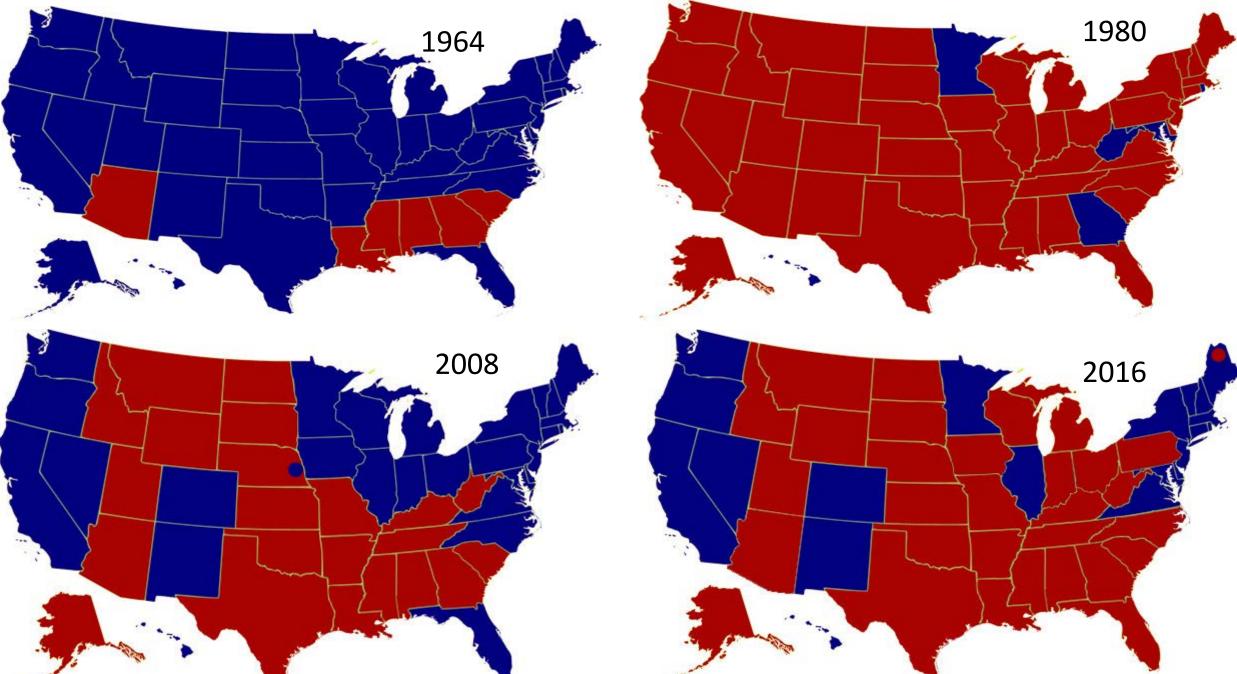


- Free-labour Republican coalition quickly looses its majority, first because divided Reps soon abandon the South to segregationnists democrats: by 1868-1870, end of any serious attempt to impose racial equality and black suffrage; 14th amendment never applied, partly because Reps were strongly attached literacy tests on Irish migrants in Mass and NY (Democrats favour Irish naturalization & white migrants in the North and black lynching in the South)
- And next because on the two other major policy issues of the day (war debt repayment: hard vs soft money, interest vs veteran pension; manufacturing protection/federal tariff vs free trade/no federal tax), Democrats are able to attract lower-class & middle-class white voters from the West and the North-East by describing the Republicans as captured by North-East financial/manufacturing elite
- 1884 Democrat winning coalition: already the flavour of the New Deal « left-wing » 1932 coalition... except that strongly anti-black (until 1960-1964, when South vote turn from Dems to Reps)

US Political Parties 1884-1964: from Southern Dem. to Southern Rep.



US Political Parties 1964-2016: the rise of Southern Republicans



- Between the 1940s and 1960s, Democrats choose to turn pro-Civil rights and to loose the South. Why?
- International factors: post-WW2 cold war context, anti-Nazi coalition with Soviet Union, decolonization, competition with USSR for moral leadership and prestige. Being openly racist is very costly on the international scene in the 1950s-1960s. In the 1980s, Reps still oppose sanctions against Apartheid regime in South Regime, but not the Democrats: complete change as compared to 1860-1930.
- **Domestic factors:** the post-Great-Depression New Deal social policy platform (social security, health and unemployment insurance, progressive taxation, etc.) favours all the poor, black and white; so it makes little sense for the New Deal party to seek support from poor whites and not from poor blacks

- Kuziemko-Washington « Why did the Democrats Lose the South? Bringing New Data to an Old Debate », <u>WP 2016</u>
- = by using newly digitized opinion survey data, K-W show that racial views explain most of the white voters shift from Dem to Rep (as opposed to the rise in Southern relative per capita income, from 60% to 89% of US average between 1940 and 1980, which appears to explain very little)
- On the impact of voting rights act of 1965 (end of literacy tests in the South) on the empowerment of blacks, see Cascio-Washington, « Valuing the Vote: The Redistribution of Voting Rights and State Funds Following the Voting Rights Act of 1965 », <u>QJE 2014</u>
- On the role of direct federal transfers, see E. Cascio et al, « Paying for Progress: Conditionnal Grants and the Desegregation of Southern Schools », <u>QJE 2010</u>; M. Bailey, « Prep School for Poor Kids: The Long-Term Effects of Head Start on Children », WP 2017

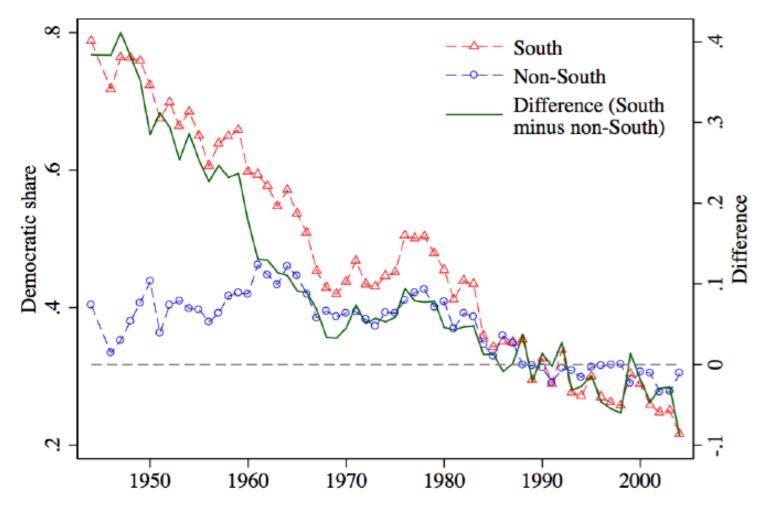


Figure 1: Share of whites identifying as Democrats, by region

Notes: Individual-level data from Gallup polls (see Section 3 for more detail). South is defined throughout as the eleven states of the former Confederacy: Alabama, Arkansas, Florida, Georgia, Louisiana, Mississippi, North Carolina, South Carolina, Tennessee, Texas and Virginia. Democratic identification is coded throughout as one if the respondent identifies with the Democratic party and zero otherwise (so independent is coded as zero). Roemer-Lee-Van der Straeten, Racism, Xenophobia, and Distribution: Multi-Issue Politics in Advanced Democracies, HUP 2007 (see also journal articles: JPubE 2006; JEEA 2006; JE 2005; SJE 2006)

= calibration of a model of voting and party competition with two policy dimensions: attitudes toward inequality/redistribution between rich and poor (level of progressive taxation, size of public sector, etc.) vs attitudes towards minorities/migrants/foreigners

- Result: the xenophobia dimension substantially reduces the equilibrium level of redistribution, and can explain the US vs Europe gap in redistribution (race issue more salient in US... until now)
- Direct anti-solidarity effect (voter reaction): racist white voters stop voting for Democrats because they don't want black to benefit from redistribution (≈Kuziemko-Washington)
- Indirect policy-bundle effect (party reaction): Reps react by shifting to more racist platform; Dems policy shift to less redistribution, etc.
- Very relevant, but difficult to fully capture in a simple model; more historical data on party systems, ideology and inequality is necessary

- See also Alesina-Glaeser-Sacerdote, « Why doesn't the US have a European style Welfare », <u>BPEA 2001</u>; Alesina-Glaeser, *Fighting Poverty in the US and Europe: a word of difference*, OUP 2004 (see also <u>EcoPub</u> slides)
- Main explanation: less demand for redistribution because more racial prejudice in the US (also: stronger US beliefs in effort and mobility, but difficult to separate from racial prejudice); negative cross-country correlation between racial fractionalisation and social transfers
- Pb with Roemer et al/Alesina et al: lack of historical perspective on how party systems and inequality change over time; US was in some ways more equal than Europe in 19c and invented steeply progressive taxation during 20c
- Historical changes are more interesting to analyze than supposedly permanent differences between countries

Party systems in new democracies & emerging countries: how much does this differ from Europe-US pattern?

- K. Roberts, Changing course in Latin America: Party systems in the Neoliberal Era, CUP 2014
- Interesting thesis on the inteaction between domestic party systems dynamics and global ideological shift: « if international pressures lead left-wing parties to implement neoliberal reforms, then this can generate a complete collapse of party system and political order; on the contrary, if right-wing parties do the dirty job, this can consolidate the party system »
- Same broad pattern in Latin America (1940s-70s: state-led regulation & devt; 1980s-90s: Washington-led deregulation → left turn Chavez 1998, Lula 2002), but very different consequences on party systems and democracy
- Extreme cases: Venezuela/collapse of party system vs Brasil/consolidation

- « Electoral volatility rose from 20% in 1980s to 30% 2000s, vs stable at about 10% in US and Europe; but it's not enough to say that Third Wave democracies are more unstable; to understand why, one needs to study the substance of political cleavages »
- « Neoliberal policies were conducted by historical left pro-labor parties in Venezuela (AD Perez 1989-1992 → IMF riots → Chavez 1998 → coup 2002, extreme instability), and to some extent Bolivia (MNR→Morales), Mexico (PRI), Argentina (PJ, Menem) »
- « Neoliberal turn was conducted by right-wing parties in Brasil (PSDB) (and by the military in Chile) → This led to consolidate class-based party system: PT/Lula in Brasil (and Socialists/Bachelet) could prove that it was possible to oppose neoliberalism and conduct alternative policies (higher minimum wages etc.), and most importantly to do what was announced before the elections (≠ AD in Venezuela 1989-1992) »
- Mexico: rise of two new parties on the left (PRD) and on the right (PAN)
- « Argentina avoided Venezuela-type collapse of party system only bc Kirshner made PJ pro-poor again: back to PJ vs UCR »
- \rightarrow « Class-based party systems are good: they allowsfor democratic class struggle; but they are fragile and international disruptions can make them collapse »

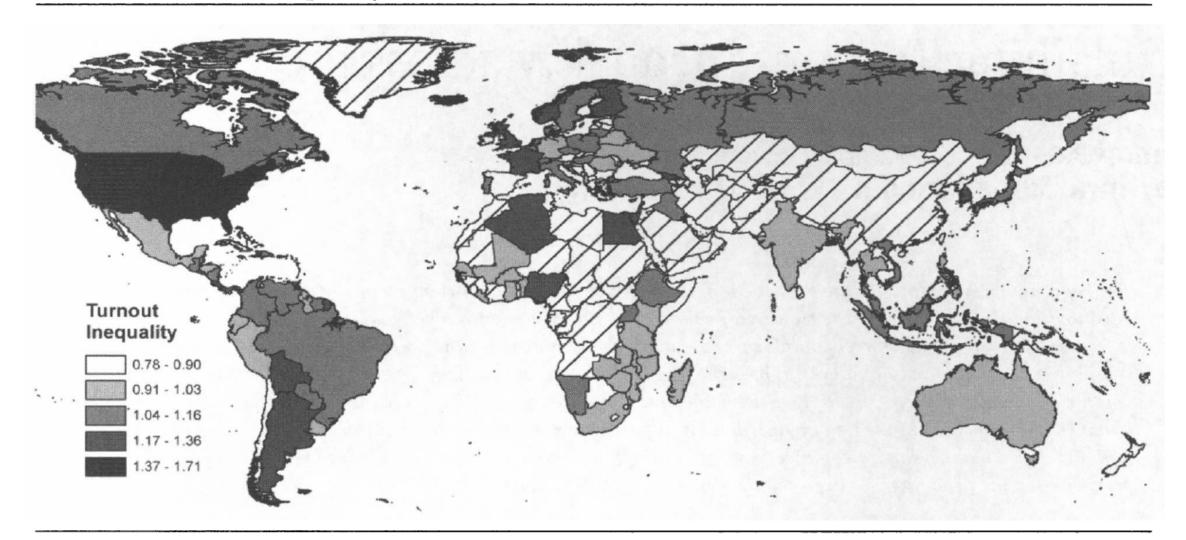
- D. Rodrik, « Populism and the economics of globalization », 2017
- « Two types of globalisation socks → two types of populism »
- « Europe: immigration/refugees shock \rightarrow right-wing populism »
- « Latin America: trade/foreign capital shock \rightarrow left-wing populism »
- « US: both shocks \rightarrow both types of populism »
- See theoretical model: Mukand-Rodrik 2017
- Interesting, but maybe a bit too deterministic: book by Roberts shows that multiple bifurcations can happen within each country type, and that political institutions/party system matter
- In order to properly define « populist » parties, one also needs to look at « elitist » parties and the general structure of party electorates

- R. Beatty Riedl, Authoritarian Origins of Democratic Party Systems in Africa, CUP 2014
- Main thesis: « In countries where the ex-ruling party organized the transition, we now have stable two-party systems (e.g. Ghana, Senegal); in countries where the ex-ruling party collapsed during the transition (e.g. Benin, Zambia) we now have party instability »
- Ghana: ruling NDC competes with NPP since 1992 → stable two-party system (left-wing NPP won in 2016); 1992 law: very strict conditions to create new political parties (strong presence across territories in order to avoid separatist/ethnic parties) (→ NDC+NPP) (≠ Benin 1990 → party fragmentation)
- Senegal: ruling party (UPS/PS, Senghor) passes 1976 law authorizing right-wing PDS (+marxist party: refused) → PDS wins in 2000 (Wade), gradual decay of PS, replaced by APR (Sall vs Wade, 2012) → less stable than Ghana, but more stable than Benin (complete collapse of ruling PRPB in Benin 1990-92)
- → party systems are fragile historical objects & need to be studied as such

- A. Hicken, E. Kuhonta, Party System Institutionalization in Asia, CUP 2015
- Interesting comparative perspective on Asian party systems (12 countries), but too little on cleavage structure; & maybe too much heterogeneity
- Emphasis on « party system institutionalization »: « Electoral volatility higher in Asia than in Europe/US, but less than in Latin/America/Eastern Europe »
- Concepts coming from S. Huntington, Political Order in Changing Societies, 1968; The Third Wave. Democratization in the late 20th century, 1991 = « party stability is very important to avoid complete political collapse of a country; better to have stable semi-hegemonic parties than no stable party system at all.. »
- In many Asian countries, repression of communist parties during Cold war (Indonesia, Thailand, Malaysia, etc.) complicated the developement of stable class-based party systems. In Muslim countries, risk of pro-market vs pro-Islam party structure. Indonesia: unstable PDI rule.
- See also changing party system in Turkey (secularist CHP used to be pro-poor and rural; now AKP). F.M. Wuthrich, *National elections in Turkey*, 2015

- Some interesting recent papers using cross-national post-electoral surveys:
- Kasara-Suryanarayan, « When do the rich vote less than the poor and why? Explaining turnout inequality around the world », AJPS 2015 (appendix) (=in countries with weak govt, rich do not fear redistribution and therefore do not need to mobilize)
- See also Carnes-Lupu, « <u>Rethinking the comparative perspective on</u> <u>class and representation: evidence from Latin America</u> », AJPS 2015
- Huber « <u>Measuring Ethnic Voting</u> », AJPS 2012

FIGURE 1 Turnout Inequality across the World



Notes: Ratio of turnout among the top quintile to turnout among the bottom quintile on a wealth index. Data are missing for countries with a cross-hatch. The construction of the wealth index is described in the main text.

Conclusion: Property regimes & political systems

- The historical evolution of property/inequality regimes and political systems needs to be studied together
- From ternary societies to proprietary societies and electoral democracies
- From the Catholic Church to the CPC: major historical organisations play at the same time an economic, political and ideological role
- The electoral illusion: universal suffrage is not sufficient to bring political equality and economic equality.
- **Constitutional limitations** (e.g. unanimity rule for taxation in EU; varying degrees of protection of private property in most constitutions) and **informational limitations** (unequal access to information, biased media, lack of participatory democracy, etc.) to universal suffrage must be studied as such
- Ideological limitations: inequality involves complex, multi-dimensional issues (property, education, income, identity, etc.): it is difficult to fit a consistent coalition and ideology into a single political party or platform; maybe social sciences can help

→ details on how political systems and political parties are organized and evolve over time are not details and should be studied as historical objects, together with the dynamics of income and wealth inequality